I Mina'Trentai Dos Na Liheslaturan Guahan

Bill Log Sheet

| BILL NO. | SPONSOR | TITLE | DATE INTRODUCED | DATE REFERRED | CMTE REFERRED | PUBLIC HEARING DATE | DATE COMMITTEE REPORT FILED | FISCAL NOTES |
|---------------|--------------------------------|--|-----------------------|------------------|---|---------------------------------------|-----------------------------------|---|
| . 32-087 | Vicente (ben) C. Pangelinan | AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM. | 08/28/13 9:31 a.m. | 08/28/13 | Committee on Aviation, Ground Transportation, Regulatory concerns, and Future Generations | 10/24/13 2:00 p.m. | 11/04/13 10:07 a.m. | Fiscal Note Requested 08/28/13 Fiscal Note Received 09/25/13 |
| Р.Г | DATE PASSED | TITLE | TRANSMITT ED | | DUE DATE | DATE SIGNED BY I MAGA'LAHEN GUAHAN | PUBLIC LAW NO. | NOTES |
| 176-32 (COR), | 11/12/2013 | AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM. | 11/15/13 | 11:28 a.m. | 11/27/2013 | 11/27/2013 | 32-087 | Filed Fiscal Note Re'cd 11/22/13 |

EDDIE BAZA CALVO Governor



RAY TENORIO Lieutenant Governor

TOB NOV 29 AM

Office of the Governor of Guam

NOV 2 7 2013

Honorable Judith T. Won Pat, Ed.D. Speaker *I Mina'trentai Dos Na Liheslaturan Guåhan* 155 Hesler Street Hagåtña, Guam 96910

32-13-1026 Office of the incalar ludith T. Won Pet. Ed. 💭 Date Time... Rucewed b

Dear Madame Speaker:

Transmitted herewith is Bill No. 176-32 (COR) "AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM" which I signed into law on November 27, 2013 as Public Law 32-087.

Senseramente,

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EDDIE BAZA CALVO

Ricardo J. Bordallo Governor's Complex • Adelup, Guam 96910 Tel: (671) 472-8931 • Fax: (671) 477-4826 • www.governor.guam.gov • calendar.guam.gov





I MINA 'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2013 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Bill No. 176-32 (COR), "AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM", was on the 12th day of November 2013, duly and regularly passed.

Judith T. Won Pat, Ed.D. Speaker

Attested

Tina Rose Muña Barnes Legislative Secretary

This Act was received by I Maga'lahen Guåhan this 15th day of Nov.

2013, at W. R. o'clock A.M.

ssistant Staff Officer Maga'lahi's Office

APPROVED:

EDWARD J.B. CALVO I Maga'lahen Guåhan

Date: NOV 2 7 2013

Public Law No. 32-087



I MINA 'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2013 (FIRST) Regular Session

Bill No. 176-32 (COR)

Introduced by:

Vicente (ben) C. Pangelinan T. C. Ada V. Anthony Ada FRANK B. AGUON, JR. B. J.F. Cruz Chris M. Dueñas Michael T. Limtiaco Brant T. McCreadie Tommy Morrison T. R. Muña Barnes R. J. Respicio Dennis G. Rodriguez, Jr. Michael F. Q. San Nicolas Aline A. Yamashita, Ph.D. Judith T. Won Pat, Ed.D.

AN ACT TO *ADD* A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM.

BE IT ENACTED BY THE PEOPLE OF GUAM:

2 Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds 3 that under current Guam law, the definition of insurance as interpreted by the 4 Insurance Commissioner classifies service contracts, also known as extended 5 warranties, as an insurance product. However, service contracts are being sold on 6 Guam and are *not* being regulated by the Department of Revenue and Taxation ، ۲۰ بر ۲۰

(DRT) regardless of the fact that the DRT has opined that they are insurance
 products under Guam's definition of insurance.

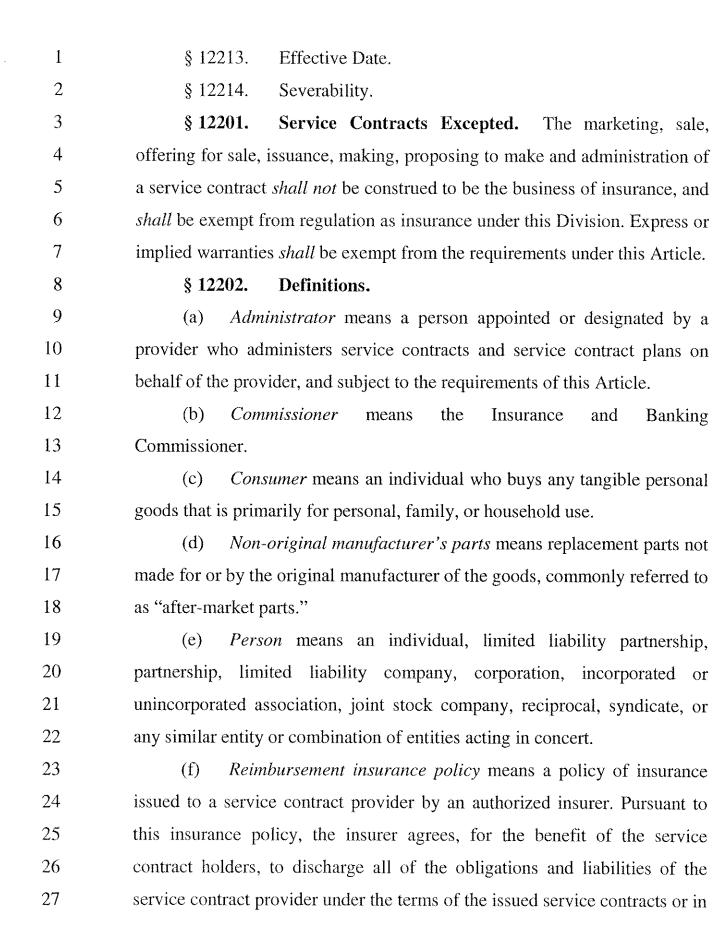
Thirty-six (36) states have enacted legislation which expressly provides that service contracts *do not* constitute insurance, or that they are *not* subject to the state's insurance laws. Three (3) state departments of insurance have informally opined that service contracts are *not* insurance contracts. Eleven (11) states have either enacted a framework making it clear that a service contract is *not* subject to regulation as an insurance product in that state, or have informally opined as such.

9 *I Liheslaturan Guåhan* finds that service contracts can be a beneficial 10 consumer product and should be made readily available without undue and 11 burdensome regulation.

Section 2. Service Contracts. A new Article 2 is hereby *added* to
Chapter 12, Division 2 of Title 22, Guam Code Annotated, to read:

| 14 | | "ARTICLE 2 |
|----|----------|-----------------------------|
| 15 | | SERVICE CONTRACTS |
| 16 | § 12201. | Service Contracts Excepted. |
| 17 | § 12202. | Definitions. |
| 18 | § 12203. | License Required. |
| 19 | § 12204. | Financial Responsibility. |
| 20 | § 12205. | Powers and Duties. |
| 21 | § 12206. | Recordkeeping. |
| 22 | § 12207. | Filing of Annual Report. |
| 23 | § 12208. | Receipt and Disclosures. |
| 24 | § 12209. | Returns and Refunds. |
| 25 | § 12210. | Prohibited Acts. |
| 26 | § 12211. | Rules. |
| 27 | § 12212. | Enforcement. |

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the event of non-performance by the insured service contract provider. A 1 2 reimbursement insurance policy insurer *shall not* terminate the policy until it 3 has issued a notice of termination required by the Commissioner under the 4 insurance laws, rules, or regulations of the government of Guam. The 5 termination of a reimbursement insurance policy shall not reduce the 6 insurer's responsibility for service contracts issued by service contract 7 providers prior to the date or termination. A service contract provider *shall* 8 be considered the agent of the reimbursement insurance policy insurer for 9 purposes of determining duties owed by the insurer to service contract 10 holders in accordance with the service contract, and this Article. Insurers are 11 deemed to have received the premiums for the insurance upon the payment 12 of provider fees by consumers for service contracts issued by the insured 13 service contract provider. "All obligations and liabilities" include:

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- (1) the failure or inability of the insured service contract provider to perform under the terms and conditions of the provider's issued service contracts; and
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(2) in the event of cancellation, the service contract provider's failure or inability to return the unearned portion of the paid service contract fee to the service contract holder.

Service contract, for the purposes of this Article, means a 20(g)21 contract or agreement for a separately stated consideration for a specific 22 duration to perform the repair, replacement or maintenance of goods or indemnification for repair, replacement or maintenance, for the operational 23 24 or structural failure of any motor vehicle or other goods due to a defect in 25 materials, workmanship, accidental damage from handling, or normal wear 26 and tear, with or without additional provisions for incidental payment of 27indemnity under limited circumstances, including, but not limited to, towing,



rental and emergency road service, and road hazard protection. Motor vehicle manufacturer and original equipment manufacturer (OEM)-backed contracts *shall* be exempt from the requirements in this Article. Service contracts may provide for repair, replacement, or maintenance of goods for damage resulting from power surges or interruption. Service contracts also include a contract or agreement sold for a separately stated consideration for a specific duration that provides for any of the following:

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(1) the repair or replacement or indemnification for the repair or replacement of a motor vehicle for the operational or structural failure of one or more parts or systems of the motor vehicle brought about by the failure of an additive product to perform as represented;

(2) the repair or replacement of tires and/or wheels on a motor vehicle damaged as a result of coming into contact with road hazards, including, but *not* limited to, potholes, rocks, wood debris, metal parts, glass, plastic, curbs, or composite scraps;

(3) the removal of dents, dings, or creases on a motor vehicle that can be repaired using the process of paint-less dent removal without affecting the existing paint finish and without replacing vehicle body panels, sanding, bonding or painting;

(4) the repair of small motor vehicle windshield chips or cracks, but which expressly excludes the replacement of the entire windshield; or

(5) the repair of damage to the interior components of a
motor vehicle caused by wear and tear, but which expressly excludes
the replacement of any part or component of a motor vehicle's
interior.

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1 (h) Service Contract Provider means a person who is contractually 2 obligated to the service contract holder under the terms of the service 3 contract.

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(i) Service Contract Holder or contract holder means a person who is the purchaser or holder of a service contract.

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(i) Service Contract Seller means the person who sells the service contract to the consumer.

8 (k) *Warranty* means a warranty made without consideration, solely 9 by the manufacturer, importer, or seller of goods or services, that is not 10negotiated or separated from the sale of the product and is incidental to the 11 sale of the product, that provides repair or replacement for defective parts, mechanical or electrical breakdown, labor, or other remedial measures. 12

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§ 12203. License Required. It shall be unlawful for any person to 14 act as, or offer to act as, or hold himself or herself out to be a service 15 contract provider, nor may a service contract be sold to a consumer, *unless* 16 the service contract provider has a valid license as a service contract 17 provider issued by the Commissioner. A service contract provider shall 18 make an application to the Commissioner upon a form prescribed by the 19 Commissioner, and *shall* pay to the Commissioner a fee as provided under this Article. A service contract provider shall update the application 20 21 information and documents annually and furnish such updates to the Commissioner. The application shall include or be accompanied by the 22 following information and documents: 23

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(a) all basic organizational documents of the service contract provider, including any articles of incorporation, articles of association, partnership agreement, trade name certificate, trust agreement, shareholder

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agreement, bylaws, and other applicable documents, and all amendments to those documents;

3 (b) the identities of the service contract provider's executive 4 officers directly responsible for the service contract provider's service 5 contract business, and, if more than fifty percent (50%) of the service 6 contract provider's gross revenue is derived from the sale of service 7 contracts, the identities of the service contract provider's directors and 8 stockholders having beneficial ownership of ten percent (10%) or more of 9 any class of securities;

10 (c) audited annual financial statements *or* other financial reports 11 acceptable to the Commissioner for the two most recent years, which prove 12 that the applicant is solvent, and any information the Commissioner may 13 require in order to review the current financial condition of the applicant;

14 (d) an application fee of Two Hundred Fifty Dollars (\$250.00),
15 which *shall* be deposited in the Better Public Service Fund; and

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(e) any other pertinent information required by the Commissioner.

§ 12204. Financial Responsibility.

(a) Any service contract provider applying for a license *shall* be
solvent and *shall* meet the minimum requirements under this Section. *If* the
financial responsibility requirement under this Section is to be maintained by
the service contract provider's parent company, the parent company *shall*guarantee the service contract provider's obligations under service contracts
sold by the service contract provider licensed under this Article.

24 (b) The service contract provider *shall* provide one of the 25 following:

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(1) provide both:

(A) maintain a funded reserve account for all obligations under service contracts issued and in force on Guam. The reserves *shall not* be less than forty percent (40%) of the gross consideration received from the sale of the service contract, less claims paid, for all in force contracts. The reserve account *shall* be subject to examination by the Commissioner; and
(B) place in trust with the Commissioner, for all service contracts issued and in force on Cuem a finencial

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service contracts issued and in force on Guam, a financial security deposit having a value that is the larger of Forty Thousand Dollars (\$40,000) or five percent (5%) of the gross consideration received, less claims paid for the sale of the service contracts. The financial security deposit *shall* consist of one of the following:

15 (i) a surety bond issued by an authorized16 surety;

(ii) securities of the type eligible for deposit by authorized insurers on Guam;

(iii) cash or time certificate of deposit issued by
 a bank that is licensed in Guam and is insured by the
 Federal Deposit Insurance Corporation (FDIC) or by the
 National Credit Union Administration (NCUA);

23 (iv) a letter of credit issued by a qualified
24 financial institution; or

25(v) another form of security authorized by the26Commissioner by rule, subject to the approval of I27Liheslaturan Guåhan.

1 Service contracts for those service contract providers that 2 provide the security in Subsections (A) and (B) of § 3 12204(b)(1) shall contain a statement in substantially the same 4 format: 5 "The service contract provider's obligations stated in 6 this service contract are backed by the full faith and credit of 7 the service contract provider." 8 insure the performance for all service contracts issued by (2)9 the service contract provider by a reimbursement insurance policy 10 issued by an insurer holding a certificate of authority from the 11 Commissioner, and who is in good standing with the Commissioner. 12 Service contracts insured by a reimbursement insurance policy *shall*: conspicuously state the name and either the 13 (A) 14 address or contact information for the insurance company; and 15 (B) contain a statement in substantially the following 16 format: "The service contract provider's obligations stated in 17 18 this service contract are covered by a reimbursement insurance 19 policy. If your service contract provider fails to pay or provide 20service on your claim, or a cancellation refund, or any other 21 covered obligation under this service contract within sixty (60) 22 days after that claim or request has been made by you to this service contract provider, you may then directly present your 23 claim or request for service or payment to your service contract 24 25 provider's insurance company." 26 § 12205. **Powers and Duties.** The Commissioner *shall*:

1 receive applications for certification or license of service (a) 2 contract providers; 3 (b) establish the procedure for processing applications made under 4 this Article; 5 (c) retain all applications and other records submitted to him or 6 her; 7 (d) maintain a registry of the names and addresses of persons 8 licensed under this Article; 9 (e) establish and collect fees as required by this Article; 10 (f)approve/disapprove applications for license; 11 establish, suspend, revoke, or reprimand service contract (g)12 licenses: and 13 (h) perform the other duties necessary to implement this Article. 14 § 12206. **Recordkeeping.** The service contract provider or service contract provider's 15 (a) 16 administrator shall keep accurate accounts, books, and records of all 17 transactions regulated under this Article. 18 (b) Accounts, books, and records maintained as required by this 19 Section *shall* include the following: 20copies of each type of service contract sold; (1)the name and address of each service contract holder, to 21 (2)22 the extent that the name and address have been furnished by the 23 service contract holder; 24 a list of the locations where the service contract (3)25 provider's service contracts are marketed, sold, or offered for sale; 26and

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(4) recorded claims filed which, at a minimum, *shall* contain the date and description of each claim under the service contract provider's service contracts.

4 (c) The service contract provider for each service contract *shall* 5 retain records required under this Section for *at least* one year after coverage 6 under the contract has expired. A service contract provider discontinuing 7 business on Guam *shall* maintain records required under this Section until it 8 provides the Commissioner with satisfactory proof that the service contract 9 provider has discharged all contractual obligations to contract holders on 10 Guam.

11 (d) The records required under this Section may be, but are *not* 12 required to be, maintained on a computer disk, computer drive or server or 13 other electronic recordkeeping technology. *If* records are maintained in a 14 form other than hard copy, the records *shall* be in a form allowing 15 duplication as a legible hard copy at the request of the Commissioner.

(e) Upon request of the Commissioner, the service contract
provider *shall* make available to the Commissioner all accounts, books, and
records concerning service contracts sold by the service contract provider
reasonably necessary to enable the Commissioner to determine compliance
or noncompliance with this Article.

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§ 12207. Filing of Annual Report.

(a) Every registered service contract provider must file an annual
report for the preceding calendar year with the Commissioner on or before
July 1st of each year, or within any extension of the time the Commissioner
for good cause may grant. The report must be in the form and contain those
matters as the Commissioner prescribes, and *shall* be verified by at least two
officers of the service contract provider, or for service contract providers

with a single officer, the sole officer of service contract providers with a single officer.

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3 (b) At the time of filing the report, the service contract provider
4 must pay a filing fee of Twenty Five Dollars (\$25.00), which *shall* be
5 deposited in the Better Public Service Fund.

6 (c)As part of any investigation by the Commissioner, the 7 Commissioner may require a service contract provider to file monthly 8 financial reports whenever, in the Commissioner's discretion, there is a need 9 to more closely monitor the financial activities of the service contract 10provider. If the Commissioner requires monthly financial reports, the service 11 contract provider shall file monthly financial statements, which shall be filed with the Commissioner no later than the twenty-fifth (25th) day of the month 12 13 following the month for which the financial report is being filed. These 14 monthly financial reports are the internal financial statements of the service 15 contract provider. The monthly financial reports that are filed with the 16 Commissioner constitute information that might be damaging to the service 17 contract provider if made available to its competitors, and therefore *shall* be kept confidential by the Commissioner. This information may not be made 18 public or be subject to subpoena, other than by the Commissioner, and then 19 20 only for the purpose of enforcement actions taken by the Commissioner.

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§ 12208. Receipt and Disclosures.

(a) Service contract providers *shall* provide purchasers of a service
 contract with:

24 (1) a receipt or other written evidence of the purchase of the
25 service contract that *shall* be provided to the service contract holder;

26 (2) a copy of the service contract that *shall* be provided
27 within a reasonable period of time from the date of purchase; and

1 except for offers or sales of service contracts by (3)telephone, mail, or electronic means, a written copy of the basic terms 2 3 and conditions of the service contract to be made available to the 4 purchaser where the purchaser is physically present at the point of 5 sale. 6 (b) Service contracts *shall* be written in clear, understandable language, and shall be printed or typed in a typeface and format that is easy 7 8 to read. 9 (c)All service contracts *shall* have the following information: 10(1)the name and address of the service contract provider and 11 the administrator of the service contract, if different from the service 12 contract provider; 13 the identity of the service contract seller and the service (2)14 contract holder, to the extent that the service contract holder has 15 furnished the service contract seller, administrator, or service contract 16 provider with that information; 17 (3)the terms of the sale, including the purchase price; 18 (4)the procedure the service contract holder must follow to 19 obtain service; 20 any deductible amount that applies; (5)21 the specific merchandise and services to be provided, and (6)22 any limitations, exceptions, or exclusions; 23 where the service contract covers a motor vehicle, (7)whether the use of non-original manufacturer's parts is allowed; 24 any restrictions governing the transferability of the 25 (8)service contract that apply; 26



| 1 | (9) the terms, restrictions, or conditions governing the return |
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| 2 | or cancellation of the service contract by either the service contract |
| 3 | provider or service contract holder prior to the service contract's |
| 4 | termination or expiration date; |
| 5 | (10) the obligations and duties of the service contract holder, |
| 6 | such as the duty to protect against any further damage, or to follow the |
| 7 | owner's manual instructions; and |
| 8 | (11) a provision for, or exclusion of consequential damages or |
| 9 | pre-existing conditions that apply. |
| 10 | The information under Subsections (1) and (2) shall not be required to |
| 11 | be preprinted on the service contract and may be added to the service |
| 12 | contract at the time of sale. The purchase price under Subsection (3) shall |
| 13 | not be required to be preprinted on the service contract and may be |
| 14 | negotiated with the service contract holder at the time of sale. |
| 15 | § 12209. Returns and Refunds. |
| 16 | (a) Service contracts <i>shall</i> state that the service contract holder may |
| 17 | return the contract within: |
| 18 | (1) thirty (30) days of the date that the service contract was |
| 19 | mailed to the service contract holder; |
| 20 | (2) twenty (20) days of the date the service contract was |
| 21 | delivered to the service contract holder, if the service contract was |
| 22 | delivered at the time of sale; or |
| 23 | (3) a longer time period as specified in the service contract. |
| 24 | (b) Upon return of the service contract to the service contract |
| 25 | provider within the applicable time period, and if no claim has been made |
| 26 | under the service contract prior to its return to the service contract provider, |
| 27 | the service contract shall be void and the service contract provider shall |
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refund to, or credit the account of, the service contract holder with the full
purchase price of the service contract. A ten percent (10%) penalty per
month *shall* be added to a refund that is *not* paid or credited within sixty (60)
days after the return of the service contract to the service contract provider.

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(c) The right to void a service contract under Subsection (b) *shall not* be transferred and *shall* apply *only* to the original service contract purchaser upon the terms and conditions provided in the contract and consistent with this Article.

9 (d) Upon cancellation of a service contract by the service contract 10 provider, the service contract provider, *at least* five (5) days prior to 11 cancellation, *shall* mail to the service contract holder at the service contract 12 holder's last known address, a written prior notice of cancellation that states 13 the effective date of the cancellation; provided, that prior notice under this 14 Subsection *shall not* be required if the cancellation is for:

- 15 (1) nonpayment of the service contract provider's fee for the
 16 service provided under the service contract;
- 17 (2) a material misrepresentation by the service contract18 holder to the service contract provider; or

19(3) a substantial breach of duties of the service contract20holder under the service contract, relating to a covered product or its21use.

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§ 12210. Prohibited Acts.

(a) *No* service contract provider *shall* use in its name, the word
insurance, casualty, surety, mutual, guarantee, or any other word descriptive
of the insurance, casualty, or surety business, or a name deceptively similar
to the name or description of any insurance or surety corporation, or to the
name of any other service contract provider. This Section *shall not* apply to

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a service contract provider using any language prohibited by this Section in its name prior to July 1, 2013.

- (b) A service contract provider or its representative *shall not* in its service contracts or literature make, permit, or cause to be made, any false or misleading statement, or deliberately omit any material statement that would be considered misleading if omitted.
- (c) *No* person *shall* condition a loan or the sale of any goods on the purchase of a service contract.

§ 12211. Rules. The Commissioner *may* adopt rules to implement and administer this Article pursuant to the Administration Adjudication Act.

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§ 12212. Enforcement.

12 Commissioner shall take any action necessary or (a) The 13 appropriate to enforce this Article, and the rules adopted and orders issued 14 hereunder. The Commissioner shall conduct investigations and examinations 15 of service contract providers and administrators, or other persons, upon 16 receipt of a consumer complaint. If a service contract provider has violated this Article, or rules or orders under this Article, the Commissioner shall 17 18 issue an order:

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(1) requiring a person to cease and desist from violating thisArticle, or rules or orders under this Article;

- (2) prohibiting a person from selling or offering for sale
 service contracts in violation of this Article until full remedy is
 afforded to comply with this Article; and
- (3) imposing a civil penalty, at an amount *not to exceed*fifteen percent (15%) of the recourse afforded in §12204 of this
 Article for the purpose of affording remedy to comply with the



provisions of this Article, on a person or any combination of the foregoing, as applicable.

3 § 12213. Effective Date. This Act *shall* take effect upon its
4 enactment and apply prospectively.

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§ 12214. Severability. If any provision of this Act or its
application to any person or circumstance is held invalid, the invalidity shall
not affect other provisions or applications of this Act which can be given
effect without the invalid provision or application and to this end the
provisions of this Act is severable."



COMMITTEE ON RULES

I Mina'trentai Dos na Liheslaturan Guåhan • The 32nd Guam Legislature 155 Hesler Place, Hagåtña, Guam 96910 • *www.guamlegislature.com* E-mail: *roryforguam@gmail.com* • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio September 25, 2013 CHAIRPERSON MAIORITY LEADER Senator Memorandum Thomas C. Ada VICE CHAIRPERSON To: Rennae Meno **ASSISTANT MAJORITY LEADER** *Clerk of the Legislature* Senator Vicente (Ben) C. Pangelinan Member From: Senator Rory J. Respicio/ Majority Leader & Rules Chair Speaker Judith T.P. Won Pat, Ed.D. Subject: **Fiscal Notes** Member Senator Dennis G. Rodriguez, Jr. Hafa Adai! Member Vice-Speaker Attached please find the fiscal notes for the bill numbers listed below. Benjamin J.F. Cruz Please note that the fiscal notes, or waivers, are issued on the bills as Member introduced. Legislative Secretary Tina Rose Muña Barnes FISCAL NOTES: Member Bill No. 169-32(LS) Bill No. 176-32(COR) Senator Frank Blas Aguon, Jr. Member Please forward the same to MIS for posting on our website. Please contact our office should you have any questions regarding this matter. Senator Michael F.Q. San Nicolas Member Si Yu'os ma'åse'! Senator V. Anthony Ada Member MINORITY LEADER 5 Senator Aline Yamashita Member

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BUREAU OF BUDGET & MANAGEMENT RESEARCH

OFFICE OF THE GOVERNOR Post Office Box 2950, Hagåtña Guam 96932

EDDIE BAZA CALVO GOVERNOR

JOHN A. RIOS DIRECTOR

RAY TENORIO LIEUTENANT GOVERNOR SEP 2 3 2013

Senator Rory J. Respicio Chairperson, Committee on Rules I Mina'trentai Unu na Liheslaturan Guåhan The 31st Guam Legislature 155 Hesler Place Hagåtna, Guam 96932

Hafa Adai Senator Respicio:

Transmitted herewith is Fiscal Note on the following Bill Nos.: 169-32(LS) and 176-32(COR).

If you have any question(s), please do not hesitate to call the office at 475-9412/9106.

JOHN A RIOS Director

Enclosures cc: Senator Vicente (ben) Pangelinan ł

Bureau of Budget & Management Research Fiscal Note of Bill No. 176-32 (COR)

AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM.

| Dept./Agency Affected: Department of Revenue & Taxation | Dept./Agency Head: John P. Camacho | |
|--|---|-----------|
| Department's General Fund (GF) appropriation(s) to date: | | 9,164,180 |
| Department's Other Fund (Specify) appropriation(s) to date: Tax Collect Public Service Fund (\$1,390,554) | ion Enhancement Fund (\$686,717) / Better | 9,104,100 |

| | General Fund: | (Specify Special Fund): | Total: |
|--|-----------------|----------------------------|----------------|
| FY 2012 Unreserved Fund Balance ¹ | | \$0 | S |
| FY 2013 Adopted Revenues | \$561,985,725 | 50 | \$561,985,72 |
| FY 2013 Appro. (P.L. 31-233) | (\$548,971,874) | 50 | (\$548.971.874 |
| Sub-total: | \$13,013,851 | SO | \$13,013,85 |
| Less appropriation in Bill | \$0 | 50 | S |
| Total: | \$13,013,851 | \$0 | \$13,013,85 |

| | One Full Fiscal Year | For Remainder of FY 2013 (if applicable) | FY 2014 | FY 2015 | FY 2016 | FY 2017 |
|--|----------------------------|---|------------------|----------------------------|----------------------|----------------|
| General Fund | SO | \$0 | \$0 | \$0 | \$0 | |
| Specify Special Fund) | \$0 | \$0 | \$0 | S0 | | |
| Totał | <u>\$0</u> | <u>50</u> | <u>50</u> | <u>\$0</u> | 50 | |
| Ves, see attachmi Is amount appro If no, what is the | ent opriated adequate : | erating" provisions? to fund the intent of th it required? \$ | e appropriation? | / x / _ N/A / x / _ N/A | / x / Yes / / Yes | // No // No |

| 4. | Will the enactment of thi | Pill require was | | | | | | |
|----|---------------------------|-------------------|---|----|--------|------|---------|--|
| - | Will the enactment of thi | s our require nev | N | ph | ysical | faci | lities? | |

5. Was Fiscal Note coordinated with the affected dept/agency? If no, indicate reason: /x / Requested agency comments not received as of the due date / / Other:

Flilly

Analyst:___ 5/10/13 Director: Journ A. Rige, Director - Date: ------Date Michael M. Aflague, B&M Analyst IV 3 2013

/ / Yes

/ x / Yes

/x/ No

// No

Footnotes: see attachment for revenue generating provisions.

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Bureau of Budget & Management Research Attachment to Fiscal Note Bill No. 176-32 (COR) (for revenue generating provisions)

| | | Projected Mul | ti-Year Revenues | | |
|-------------------------------|-------------|---------------|------------------|------------|------------|
| | Year 1 | Year 2 | Year 3 | Year 4 | Year 5 |
| General Fund | \$ 0 | \$0 | \$0 | \$0 | \$0 |
| Better Public Service Fund | 1/ | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> |
| Total | 1/ | \$ 0 | \$ 0 | <u>\$0</u> | \$0 |

Comments:

1/ The Bill would require a 'Service Provider' to pay an annual application fee of \$250 and a filing fee of \$25 to the Department of Revenue and Taxation. A 'Service Provider' may include businesses/entities within a wide range of industries, including but not limited to, automotive, electronics and construction. The anticipated revenue impact to the Better Public Service Fund will be the application and filing fee applied to all industry 'Service Providers'. It should be noted that the Bureau has requested data from the Department of Revenue and Taxation; however, information has not been provided at the time of these comments.



I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN THIRTY-SECOND GUAM LEGISLATURE 155 Hesler Place, Hagåtña, Guam 96910

November 13, 2013

The Honorable Edward J.B. Calvo I Maga'lahen Guåhan Ufisinan I Maga'lahi Hagåtña, Guam 96910

OFFICE OF THE GOVERNOR CENTRAL FILES Dela Rosa TIME 11:28 Dela Rosa TIME 11:28 Dela Rosa

Dear Maga'lahi Calvo:

Transmitted herewith are Bill and Substitute Bill Nos. 35-32(COR), 74-32(LS), 75-32(LS), 91-32(COR), 94-32(COR), 98-32(LS), 99-32(LS), 108-32(COR), 112-32(COR), 116-32(COR), 133-32(COR), 134-32(COR), 140-32(COR), 141-32(COR), 143-32(COR), 145-32(LS), 150-32(COR), 153-32(COR), 154-32(COR), 156-32(COR), 157-32(COR), 158-32(COR), 160-32(COR), 161-32(COR), 162-32(LS), 165-32(COR), 170-32(LS), 176-32(COR), 189-32(COR), 193-32(COR), 194-32(COR), 195-32(COR), 196-32(COR), 200-32(COR), 205-32(COR), 210-32(COR), 211-32(COR) and 217-32(LS) which were passed by *I Mina'Trentai Dos Na Liheslaturan Guåhan* on November 12, 20LS

Sincerely

Tina Rose Muña Barnes Legislative Secretary

Enclosures (38)



I MINA 'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2013 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Bill No. 176-32 (COR), "AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM", was on the 12th day of November 2013, duly and regularly passed.

Judith T. Won Pat, Ed.D. Speaker

Attested:

Tina Rose Muña Barnes Legislative Secretary

This Act was received by I Maga'lahen Guåhan this 15^{th} day of N_{2V} ,

2013, at 11: 28 o'clock K.M.

Assistant Staff Officer Maga'lahi's Office

APPROVED:

EDWARD J.B. CALVO I Maga'lahen Guåhan

Date: _____

Public Law No. _____

I MINA 'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2013 (FIRST) Regular Session

Bill No. 176-32 (COR)

Introduced by:

Vicente (ben) C. Pangelinan T. C. Ada V. Anthony Ada FRANK B. AGUON, JR. B. J.F. Cruz Chris M. Dueñas Michael T. Limtiaco Brant T. McCreadie Tommy Morrison T. R. Muña Barnes R. J. Respicio Dennis G. Rodriguez, Jr. Michael F. Q. San Nicolas Aline A. Yamashita, Ph.D. Judith T. Won Pat, Ed.D.

AN ACT TO *ADD* A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds that under current Guam law, the definition of insurance as interpreted by the Insurance Commissioner classifies service contracts, also known as extended warranties, as an insurance product. However, service contracts are being sold on Guam and are *not* being regulated by the Department of Revenue and Taxation

1 (DRT) regardless of the fact that the DRT has opined that they are insurance2 products under Guam's definition of insurance.

Thirty-six (36) states have enacted legislation which expressly provides that service contracts *do not* constitute insurance, or that they are *not* subject to the state's insurance laws. Three (3) state departments of insurance have informally opined that service contracts are *not* insurance contracts. Eleven (11) states have either enacted a framework making it clear that a service contract is *not* subject to regulation as an insurance product in that state, or have informally opined as such.

9 *I Liheslaturan Guåhan* finds that service contracts can be a beneficial 10 consumer product and should be made readily available without undue and 11 burdensome regulation.

Section 2. Service Contracts. A new Article 2 is hereby *added* to
Chapter 12, Division 2 of Title 22, Guam Code Annotated, to read:

| 14 | | "ARTICLE 2 |
|----|----------|-----------------------------|
| 15 | | SERVICE CONTRACTS |
| 16 | § 12201. | Service Contracts Excepted. |
| 17 | § 12202. | Definitions. |
| 18 | § 12203. | License Required. |
| 19 | § 12204. | Financial Responsibility. |
| 20 | § 12205. | Powers and Duties. |
| 21 | § 12206. | Recordkeeping. |
| 22 | § 12207. | Filing of Annual Report. |
| 23 | § 12208. | Receipt and Disclosures. |
| 24 | § 12209. | Returns and Refunds. |
| 25 | § 12210. | Prohibited Acts. |
| 26 | § 12211. | Rules. |
| 27 | § 12212. | Enforcement. |

1 § 12213. Effective Date.

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§ 12214. Severability.

§ 12201. Service Contracts Excepted. The marketing, sale, offering for sale, issuance, making, proposing to make and administration of a service contract *shall not* be construed to be the business of insurance, and *shall* be exempt from regulation as insurance under this Division. Express or implied warranties *shall* be exempt from the requirements under this Article.

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§ 12202. Definitions.

9 (a) Administrator means a person appointed or designated by a
10 provider who administers service contracts and service contract plans on
11 behalf of the provider, and subject to the requirements of this Article.

12(b) CommissionermeanstheInsuranceandBanking13Commissioner.

- 14 15
- (c) *Consumer* means an individual who buys any tangible personal goods that is primarily for personal, family, or household use.
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(d) *Non-original manufacturer's parts* means replacement parts not made for or by the original manufacturer of the goods, commonly referred to as "after-market parts."

(e) *Person* means an individual, limited liability partnership,
 partnership, limited liability company, corporation, incorporated or
 unincorporated association, joint stock company, reciprocal, syndicate, or
 any similar entity or combination of entities acting in concert.

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(f) *Reimbursement insurance policy* means a policy of insurance issued to a service contract provider by an authorized insurer. Pursuant to this insurance policy, the insurer agrees, for the benefit of the service contract holders, to discharge all of the obligations and liabilities of the service contract provider under the terms of the issued service contracts or in

1 the event of non-performance by the insured service contract provider. A 2 reimbursement insurance policy insurer shall not terminate the policy until it 3 has issued a notice of termination required by the Commissioner under the insurance laws, rules, or regulations of the government of Guam. The 4 termination of a reimbursement insurance policy shall not reduce the 5 insurer's responsibility for service contracts issued by service contract 6 7 providers prior to the date or termination. A service contract provider shall 8 be considered the agent of the reimbursement insurance policy insurer for purposes of determining duties owed by the insurer to service contract 9 holders in accordance with the service contract, and this Article. Insurers are 10 deemed to have received the premiums for the insurance upon the payment 11 of provider fees by consumers for service contracts issued by the insured 12 service contract provider. "All obligations and liabilities" include: 13

14(1) the failure or inability of the insured service contract15provider to perform under the terms and conditions of the provider's16issued service contracts; and

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18 19 (2) in the event of cancellation, the service contract provider's failure or inability to return the unearned portion of the paid service contract fee to the service contract holder.

20Service contract, for the purposes of this Article, means a (g) 21 contract or agreement for a separately stated consideration for a specific duration to perform the repair, replacement or maintenance of goods or 22 23 indemnification for repair, replacement or maintenance, for the operational or structural failure of any motor vehicle or other goods due to a defect in 24 25 materials, workmanship, accidental damage from handling, or normal wear and tear, with or without additional provisions for incidental payment of 26indemnity under limited circumstances, including, but not limited to, towing, 27

rental and emergency road service, and road hazard protection. Motor vehicle manufacturer and original equipment manufacturer (OEM)-backed contracts *shall* be exempt from the requirements in this Article. Service contracts may provide for repair, replacement, or maintenance of goods for damage resulting from power surges or interruption. Service contracts also include a contract or agreement sold for a separately stated consideration for a specific duration that provides for any of the following:

8 (1) the repair or replacement or indemnification for the 9 repair or replacement of a motor vehicle for the operational or 10 structural failure of one or more parts or systems of the motor vehicle 11 brought about by the failure of an additive product to perform as 12 represented;

13 (2) the repair or replacement of tires and/or wheels on a
14 motor vehicle damaged as a result of coming into contact with road
15 hazards, including, but *not* limited to, potholes, rocks, wood debris,
16 metal parts, glass, plastic, curbs, or composite scraps;

17 (3) the removal of dents, dings, or creases on a motor vehicle
18 that can be repaired using the process of paint-less dent removal
19 without affecting the existing paint finish and without replacing
20 vehicle body panels, sanding, bonding or painting;

(4) the repair of small motor vehicle windshield chips or cracks, but which expressly excludes the replacement of the entire windshield; or

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(5) the repair of damage to the interior components of a
motor vehicle caused by wear and tear, but which expressly excludes
the replacement of any part or component of a motor vehicle's
interior.

- 1 (h) Service Contract Provider means a person who is contractually 2 obligated to the service contract holder under the terms of the service 3 contract.
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(i) Service Contract Holder or contract holder means a person who is the purchaser or holder of a service contract.

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(j) *Service Contract Seller* means the person who sells the service contract to the consumer.

- 8 (k) *Warranty* means a warranty made without consideration, solely 9 by the manufacturer, importer, or seller of goods or services, that is *not* 10 negotiated or separated from the sale of the product and is incidental to the 11 sale of the product, that provides repair or replacement for defective parts, 12 mechanical or electrical breakdown, labor, or other remedial measures.
- 13 § 12203. License Required. It shall be unlawful for any person to 14 act as, or offer to act as, or hold himself or herself out to be a service 15 contract provider, nor may a service contract be sold to a consumer, unless the service contract provider has a valid license as a service contract 16 17 provider issued by the Commissioner. A service contract provider shall make an application to the Commissioner upon a form prescribed by the 18 19 Commissioner, and shall pay to the Commissioner a fee as provided under 20this Article. A service contract provider shall update the application 21 information and documents annually and furnish such updates to the Commissioner. The application shall include or be accompanied by the 22 23 following information and documents:
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 (a) all basic organizational documents of the service contract provider, including any articles of incorporation, articles of association, partnership agreement, trade name certificate, trust agreement, shareholder agreement, bylaws, and other applicable documents, and all amendments to those documents;

(b) the identities of the service contract provider's executive
officers directly responsible for the service contract provider's service
contract business, and, if more than fifty percent (50%) of the service
contract provider's gross revenue is derived from the sale of service
contracts, the identities of the service contract provider's directors and
stockholders having beneficial ownership of ten percent (10%) or more of
any class of securities;

10 (c) audited annual financial statements *or* other financial reports 11 acceptable to the Commissioner for the two most recent years, which prove 12 that the applicant is solvent, and any information the Commissioner may 13 require in order to review the current financial condition of the applicant;

(d) an application fee of Two Hundred Fifty Dollars (\$250.00),
which *shall* be deposited in the Better Public Service Fund; and

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(e) any other pertinent information required by the Commissioner.

§ 12204. Financial Responsibility.

(a) Any service contract provider applying for a license *shall* be
solvent and *shall* meet the minimum requirements under this Section. *If* the
financial responsibility requirement under this Section is to be maintained by
the service contract provider's parent company, the parent company *shall*guarantee the service contract provider's obligations under service contracts
sold by the service contract provider licensed under this Article.

24 (b) The service contract provider *shall* provide one of the25 following:

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(1) provide both:

1 maintain a funded reserve account for all (A) 2 obligations under service contracts issued and in force on 3 Guam. The reserves shall not be less than forty percent (40%) 4 of the gross consideration received from the sale of the service 5 contract, less claims paid, for all in force contracts. The reserve 6 account shall be subject to examination by the Commissioner; 7 and 8 **(B)** place in trust with the Commissioner, for all 9 service contracts issued and in force on Guam, a financial 10 security deposit having a value that is the larger of Forty 11 Thousand Dollars (\$40,000) or five percent (5%) of the gross 12 consideration received, less claims paid for the sale of the service contracts. The financial security deposit shall consist of 13 14 one of the following: 15 a surety bond issued by an authorized (i) 16 surety; 17 securities of the type eligible for deposit by (ii) 18 authorized insurers on Guam; 19 cash or time certificate of deposit issued by (iii) 20 a bank that is licensed in Guam and is insured by the 21 Federal Deposit Insurance Corporation (FDIC) or by the 22 National Credit Union Administration (NCUA); 23 a letter of credit issued by a qualified (iv) 24 financial institution; or 25 another form of security authorized by the (V) 26Commissioner by rule, subject to the approval of I 27 Liheslaturan Guåhan.

| 1 | Service contracts for those service contract providers that |
|----|--|
| 2 | provide the security in Subsections (A) and (B) of § |
| 3 | 12204(b)(1) shall contain a statement in substantially the same |
| 4 | format: |
| 5 | "The service contract provider's obligations stated in |
| 6 | this service contract are backed by the full faith and credit of |
| 7 | the service contract provider." |
| 8 | (2) insure the performance for all service contracts issued by |
| 9 | the service contract provider by a reimbursement insurance policy |
| 10 | issued by an insurer holding a certificate of authority from the |
| 11 | Commissioner, and who is in good standing with the Commissioner. |
| 12 | Service contracts insured by a reimbursement insurance policy shall: |
| 13 | (A) conspicuously state the name and either the |
| 14 | address or contact information for the insurance company; and |
| 15 | (B) contain a statement in substantially the following |
| 16 | format: |
| 17 | "The service contract provider's obligations stated in |
| 18 | this service contract are covered by a reimbursement insurance |
| 19 | policy. If your service contract provider fails to pay or provide |
| 20 | service on your claim, or a cancellation refund, or any other |
| 21 | covered obligation under this service contract within sixty (60) |
| 22 | days after that claim or request has been made by you to this |
| 23 | service contract provider, you may then directly present your |
| 24 | claim or request for service or payment to your service contract |
| 25 | provider's insurance company." |
| 26 | § 12205. Powers and Duties. The Commissioner <i>shall</i> : |

| 1 | (a) receive applications for certification or license of serv | vice |
|--|---|-------------------------|
| 2 | contract providers; | |
| 3 | (b) establish the procedure for processing applications made un | der |
| 4 | this Article; | |
| 5 | (c) retain all applications and other records submitted to him | or |
| 6 | her; | |
| 7 | (d) maintain a registry of the names and addresses of perso | ons |
| 8 | licensed under this Article; | |
| 9 | (e) establish and collect fees as required by this Article; | |
| 10 | (f) approve/disapprove applications for license; | |
| 11 | (g) establish, suspend, revoke, or reprimand service contr | act |
| 12 | licenses; and | |
| 13 | (h) perform the other duties necessary to implement this Article. | |
| 14 | § 12206. Recordkeeping. | |
| 15 | (a) The service contract provider or service contract provide | er's |
| 16 | administrator shall keep accurate accounts, books, and records of | .11 |
| | international share help accurate accounts, books, and records of | an |
| 17 | transactions regulated under this Article. | an |
| 17 18 | | |
| | transactions regulated under this Article. | |
| 18 | transactions regulated under this Article. (b) Accounts, books, and records maintained as required by t | |
| 18 19 | transactions regulated under this Article.(b) Accounts, books, and records maintained as required by tSection <i>shall</i> include the following: | his |
| 18 19 20 | transactions regulated under this Article. (b) Accounts, books, and records maintained as required by t Section <i>shall</i> include the following: (1) copies of each type of service contract sold; | his to |
| 18 19 20 21 | transactions regulated under this Article. (b) Accounts, books, and records maintained as required by t Section <i>shall</i> include the following: (1) copies of each type of service contract sold; (2) the name and address of each service contract holder, | his to |
| 18 19 20 21 22 | transactions regulated under this Article. (b) Accounts, books, and records maintained as required by the Section <i>shall</i> include the following: (1) copies of each type of service contract sold; (2) the name and address of each service contract holder, the extent that the name and address have been furnished by the extent that the name and address have been furnished by the extent that the name and address have been furnished by the extent that the name and address have been furnished by the extent that the name and address have been furnished by the extent that the name and address have been furnished by the extent that the name and address have been furnished by the extent that the name and address have been furnished by the extent that the name and address have been furnished by the extent that the name and address have been furnished by the extent that the name and address have been furnished by the extent that the name and address have been furnished by the extent that the name and address have been furnished by the extent that the name and address have been furnished by the extent that the name and address have been furnished by the extent that the name and address have been furnished by the extent the name and address have been furnished by the extent the name and address have been furnished by the extent the name and address have been furnished by the extent the name and address have been furnished by the extent the name and address have been furnished by the extent the name and address have been furnished by the extent the name and address have been furnished by the extent the name and address have been furnished by the extent the name and address have been furnished by the extent the name and address have been furnished by the extent the name address have been furnished by the extent the name address have been furnished by the extent the name address have been furnished by the extent the name address have been furnished by the extent the name address have been furni | his to the |
| 18 19 20 21 22 23 | transactions regulated under this Article. (b) Accounts, books, and records maintained as required by the Section <i>shall</i> include the following: (1) copies of each type of service contract sold; (2) the name and address of each service contract holder, the extent that the name and address have been furnished by the service contract holder; | his to the act |
| 18 19 20 21 22 23 24 | transactions regulated under this Article. (b) Accounts, books, and records maintained as required by the Section <i>shall</i> include the following: (1) copies of each type of service contract sold; (2) the name and address of each service contract holder, the extent that the name and address have been furnished by the service contract holder; (3) a list of the locations where the service contract | his to the act |

(4) recorded claims filed which, at a minimum, *shall* contain the date and description of each claim under the service contract provider's service contracts.

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4 (c) The service contract provider for each service contract *shall* 5 retain records required under this Section for *at least* one year after coverage 6 under the contract has expired. A service contract provider discontinuing 7 business on Guam *shall* maintain records required under this Section until it 8 provides the Commissioner with satisfactory proof that the service contract 9 provider has discharged all contractual obligations to contract holders on 10 Guam.

11 (d) The records required under this Section may be, but are *not* 12 required to be, maintained on a computer disk, computer drive or server or 13 other electronic recordkeeping technology. *If* records are maintained in a 14 form other than hard copy, the records *shall* be in a form allowing 15 duplication as a legible hard copy at the request of the Commissioner.

(e) Upon request of the Commissioner, the service contract
provider *shall* make available to the Commissioner all accounts, books, and
records concerning service contracts sold by the service contract provider
reasonably necessary to enable the Commissioner to determine compliance
or noncompliance with this Article.

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§ 12207. Filing of Annual Report.

(a) Every registered service contract provider must file an annual
report for the preceding calendar year with the Commissioner on or before
July 1st of each year, or within any extension of the time the Commissioner
for good cause may grant. The report must be in the form and contain those
matters as the Commissioner prescribes, and *shall* be verified by at least two
officers of the service contract provider, or for service contract providers

with a single officer, the sole officer of service contract providers with a single officer.

3 (b) At the time of filing the report, the service contract provider 4 must pay a filing fee of Twenty Five Dollars (\$25.00), which *shall* be 5 deposited in the Better Public Service Fund.

6 As part of any investigation by the Commissioner, the (c)7 Commissioner may require a service contract provider to file monthly 8 financial reports whenever, in the Commissioner's discretion, there is a need to more closely monitor the financial activities of the service contract 9 10 provider. If the Commissioner requires monthly financial reports, the service 11 contract provider shall file monthly financial statements, which shall be filed 12 with the Commissioner no later than the twenty-fifth (25th) day of the month following the month for which the financial report is being filed. These 13 14 monthly financial reports are the internal financial statements of the service contract provider. The monthly financial reports that are filed with the 15 16 Commissioner constitute information that might be damaging to the service contract provider if made available to its competitors, and therefore shall be 17 18 kept confidential by the Commissioner. This information may not be made 19 public or be subject to subpoena, other than by the Commissioner, and then only for the purpose of enforcement actions taken by the Commissioner. 20

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§ 12208. Receipt and Disclosures.

(a) Service contract providers *shall* provide purchasers of a service
 contract with:

24 25 (1) a receipt or other written evidence of the purchase of the service contract that *shall* be provided to the service contract holder;

26 (2) a copy of the service contract that *shall* be provided
27 within a reasonable period of time from the date of purchase; and

(3) *except* for offers or sales of service contracts by telephone, mail, or electronic means, a written copy of the basic terms and conditions of the service contract to be made available to the purchaser where the purchaser is physically present at the point of sale.

6 (b) Service contracts *shall* be written in clear, understandable 7 language, and *shall* be printed or typed in a typeface and format that is easy 8 to read.

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(c) All service contracts *shall* have the following information:

10(1) the name and address of the service contract provider and11the administrator of the service contract, if different from the service12contract provider;

13 (2) the identity of the service contract seller and the service
14 contract holder, to the extent that the service contract holder has
15 furnished the service contract seller, administrator, or service contract
16 provider with that information;

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(3) the terms of the sale, including the purchase price;

18 (4) the procedure the service contract holder must follow to
19 obtain service;

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(5) any deductible amount that applies;

21 (6) the specific merchandise and services to be provided, and
22 any limitations, exceptions, or exclusions;

23 (7) where the service contract covers a motor vehicle,
24 whether the use of non-original manufacturer's parts is allowed;

(8) any restrictions governing the transferability of the
service contract that apply;

1 (9)the terms, restrictions, or conditions governing the return 2 or cancellation of the service contract by either the service contract 3 provider or service contract holder prior to the service contract's 4 termination or expiration date; 5 the obligations and duties of the service contract holder, (10)such as the duty to protect against any further damage, or to follow the 6 7 owner's manual instructions; and 8 (11) a provision for, or exclusion of consequential damages or 9 pre-existing conditions that apply. The information under Subsections (1) and (2) shall not be required to 10be preprinted on the service contract and may be added to the service 11 12 contract at the time of sale. The purchase price under Subsection (3) shall 13 not be required to be preprinted on the service contract and may be 14 negotiated with the service contract holder at the time of sale. 15 § 12209. **Returns and Refunds.** 16 Service contracts *shall* state that the service contract holder may (a) 17 return the contract within: 18 thirty (30) days of the date that the service contract was (1)19 mailed to the service contract holder: 20 twenty (20) days of the date the service contract was (2)21 delivered to the service contract holder, if the service contract was 22 delivered at the time of sale; or 23 a longer time period as specified in the service contract. (3)Upon return of the service contract to the service contract 24 (b)provider within the applicable time period, and if no claim has been made 25 under the service contract prior to its return to the service contract provider, 26 27 the service contract shall be void and the service contract provider shall

refund to, or credit the account of, the service contract holder with the full
purchase price of the service contract. A ten percent (10%) penalty per
month *shall* be added to a refund that is *not* paid or credited within sixty (60)
days after the return of the service contract to the service contract provider.

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(c) The right to void a service contract under Subsection (b) *shall not* be transferred and *shall* apply *only* to the original service contract purchaser upon the terms and conditions provided in the contract and consistent with this Article.

9 (d) Upon cancellation of a service contract by the service contract 10 provider, the service contract provider, *at least* five (5) days prior to 11 cancellation, *shall* mail to the service contract holder at the service contract 12 holder's last known address, a written prior notice of cancellation that states 13 the effective date of the cancellation; provided, that prior notice under this 14 Subsection *shall not* be required if the cancellation is for:

- 15 (1) nonpayment of the service contract provider's fee for the
 16 service provided under the service contract;
- 17 (2) a material misrepresentation by the service contract
 18 holder to the service contract provider; or

19(3) a substantial breach of duties of the service contract20holder under the service contract, relating to a covered product or its21use.

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§ 12210. Prohibited Acts.

(a) No service contract provider *shall* use in its name, the word
insurance, casualty, surety, mutual, guarantee, or any other word descriptive
of the insurance, casualty, or surety business, or a name deceptively similar
to the name or description of any insurance or surety corporation, or to the
name of any other service contract provider. This Section *shall not* apply to

a service contract provider using any language prohibited by this Section in its name prior to July 1, 2013.

(b) A service contract provider or its representative *shall not* in its service contracts or literature make, permit, or cause to be made, any false or misleading statement, or deliberately omit any material statement that would be considered misleading if omitted.

(c) *No* person *shall* condition a loan or the sale of any goods on the purchase of a service contract.

§ 12211. Rules. The Commissioner *may* adopt rules to implement and administer this Article pursuant to the Administration Adjudication Act.

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§ 12212. Enforcement.

12 Commissioner shall take any action necessary or (a) The appropriate to enforce this Article, and the rules adopted and orders issued 13 hereunder. The Commissioner shall conduct investigations and examinations 14 of service contract providers and administrators, or other persons, upon 15 16 receipt of a consumer complaint. If a service contract provider has violated 17 this Article, or rules or orders under this Article, the Commissioner shall 18 issue an order:

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(1) requiring a person to cease and desist from violating this Article, or rules or orders under this Article;

- (2) prohibiting a person from selling or offering for sale
 service contracts in violation of this Article until full remedy is
 afforded to comply with this Article; and
- (3) imposing a civil penalty, at an amount *not to exceed*fifteen percent (15%) of the recourse afforded in §12204 of this
 Article for the purpose of affording remedy to comply with the

provisions of this Article, on a person or any combination of the
 foregoing, as applicable.

3 § 12213. Effective Date. This Act *shall* take effect upon its
enactment and apply prospectively.

§ 12214. Severability. If any provision of this Act or its
application to any person or circumstance is held invalid, the invalidity shall
not affect other provisions or applications of this Act which can be given
effect without the invalid provision or application and to this end the
provisions of this Act is severable."

LEGISLATIVE SESSION I MINA'TRENTAI DOS NA LIHESLATURAN 2013 (FIRST) Regular Session Voting Sheet

Bill No. 176-32 (COR)

Speaker Antonio R. Unipingco Legislative Session Hall November 12, 2013

| NAME | Yea | Nay | Not Voting/ Abstained | Out During Roll Call | Absent |
|--|------------|-----|--------------------------|-------------------------|--------|
| Senator Thomas "Tom" C. ADA | | | | | |
| Senator V. Anthony "Tony" ADA | | | | | |
| Senator Frank Blas AGUON Jr. | \sim | | | | |
| Vice-Speaker Benjamin J.F. CRUZ | \sim | | | | |
| Senator Christopher M. DUENAS | \sim | | | | |
| Senator Michael LIMTIACO | \sim | | | | |
| Senator Brant McCREADIE | > | | | | |
| Senator Thomas "Tommy" MORRISON | | | | | |
| Senator Tina Rose MUÑA BARNES | \searrow | | | | |
| Senator Vicente (ben) Cabrera PANGELINAN | > | | | | |
| Senator Rory J. RESPICIO | > | | | | |
| Senator Dennis G. RODRIGUEZ, Jr. | \sim | | | | |
| Senator Michael F. Q.SAN NICOLAS | ~ | | | | |
| Speaker Judith T. WON PAT, Ed.D. | \sim | | | | |
| Senator Aline A. YAMASHITA, Ph.D. | ~ | | | | |

| TOTAL | <u> </u> | Nay | Not Voting/ Abstained | Out During Roll Call | Absent |
|-----------------------------|----------|----------|--------------------------|-------------------------|--------|
| CERTIFIED TRUE AND CORRECT: | _ | I = Pass | | | |
| Clerk of the Legislature | | | | | |



Chairman - Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations I Mina'trentai Dos Na Liheslaturan Guåhan | 32nd Guam Legislature



OCT 3 1 2013

The Honorable Judith T. Won Pat, Ed.D. Speaker *I Mina'Trentai Dos na Liheslaturan Guåhan* 155 Hesler Place Hagatna, Guam 96910

The Honorable Rory J. Respicio J. Respice

Chairman Committee on Rules, Federal, Foreign & Micronesian Affairs, Human & Natural Resources, and Election Reform

RE: Committee Report on Bill No. 176-32 (COR)

Dear Speaker Won Pat,

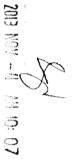
VIA:

Håfa adai! Transmitted herewith is the Committee Report on Bill No. 176-32 (COR) – "AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM."

Committee votes are as follows:

| 3 | TO DO PASS |
|---|---------------------------|
| 0 | TO NOT PASS |
| 4 | TO REPORT OUT ONLY |
| 0 | TO ABSTAIN |
| 0 | TO PLACE IN INACTIVE FILE |

Respectfully, MICHAEĽ F.Q. SAN NICOLAS





Chairman - Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations I Mina' trentai Dos Na Liheslaturan Guåhan | 32nd Guam Legislature



COMMITTEE REPORT

Bill No. 176-32 (COR) Introduced by V.C. Pangelinan

"AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM."



Chairman - Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations I Mina'trentai Dos Na Liheslaturan Guåhan | 32nd Guam Legislature



OCT 3 1 2013

MEMORANDUM

TO: All Members Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations

RE: Committee Report on Bill No. 176-32 (COR)

Håfa adai! Transmitted herewith for your consideration is the Committee Report on Bill No. 176-32 (COR) – "AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM."

This report includes the following:

- Committee Voting Sheet
- Report Digest
- Copy of Bill No. 176-32 (COR)
- Public Hearing Sign-in Sheet
- Written Testimony
- Fiscal Note
- Copy of COR Referral of Bill No. 176-32 (COR)
- Notices of Public Hearing
- Copy of the Public Hearing Agenda

Please take the appropriate action on the attached voting sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact my office.

Respectfully,

MICHAEL F.Q. SAN NICOLAS



Chairman - Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations I Mina'trentai Dos Na Liheslaturan Guåhan | 32nd Guam Legislature



COMMITTEE VOTING SHEET

Bill No. 176-32 (COR) – "AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM."

| | SIGNATURE | TO DO PASS | TO NOT PASS | TO REPORT OUT ONLY | TO ABSTAIN | TO PLACE IN INACTIVE FILE |
|--|-----------|------------|---|--------------------------|---------------|------------------------------------|
| Senator Michael F.Q. San NicolasChairman१०२० | pri | | | | | |
| Senator Thomas C. Àda Vice Chairman | n | | | \checkmark | : | |
| Speaker Judith T. Won Pat, Ed.D. Member | Å | | | 10/31 | : | |
| Vice Speaker Benjamin J.F. Cruz Member | 50 | | | | | |
| Senator Tina Rose Muña Barnes Member | X. | V | | | | |
| Senator Vicente C. Pangelinan Member | A | | | | | |
| Senator Rory J. Respicio | Arr | 10/31/13 | an the second | | | |
| Senator V. Anthony Ada Member | R. | | | 48 Jul | | |
| Senator Aline A. Yamashita, Ph.D. Member | | | | | | |



Chairman – Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations I Mina'trentai Dos Na Liheslaturan Guåhan | 32ªª Guam Legislature



COMMITTEE REPORT DIGEST

I. OVERVIEW

Bill No. 176-32 (COR) was introduced on August 28, 2013 by Senator Vicente C. Pangelinan. The bill was subsequently referred by the Committee on Rules to the Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations on August 28, 2013.

The Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations convened a public hearing on October 24, 2013 at 2:07 p.m. in *I Liheslatura*'s Public Hearing Room. Among the items on the hearing agenda was Bill 176-32 (COR). The hearing was adjourned at 2:33 p.m.

Public Notice Requirements

Public Hearing notices were disseminated via electronic mail to all senators and all main media broadcasting outlets on October 17, 2013, and again on October 22, 2013.

Senators Present

Senator Michael F.Q. San Nicolas, Chairman Senator Vicente C. Pangelinan, Committee Member Senator V. Anthony Ada, Committee Member Senator Tommy A. Morrison

Oral Testimony

Richard Johnson, Blair, Sterling, Johnson, and Martinez

<u>Written Testimony</u>

Elizabeth Kastigar, Senior Counsel, The Warranty Group

II. TESTIMONY & DISCUSSION

Chairman Michael San Nicolas: We will go ahead and begin with public testimony on Bill No. 176-32. I will yield to the author for his opening comments.

Senator Vicente Pangelinan: Thank you, Mister Chairman. Bill 176-32 is a bill that gets its genesis from Bill No. 64-32 which was passed by the Legislature but unfortunately vetoed by the Governor. In his veto message, the Governor had pointed out that his concern with the regards to the bill and the concept that was embodied by the bill was the existence of the word "property." He felt that when you include that word it may be interpreted to include real property and, thus, tied into construction, property warranties of the contractors, and the real estate. The existence of that interpretation could lead to an overly long length of time for the service contract to be provided. That was the single concern he pointed out with regards to what the bill was intending to provide. We looked at it and reviewed it and we still believe that the existence of statute that would allow the continuance of these extended warranty contracts. I say continuance because they had existed before and when the Department of Revenue and Taxation decided to issue a ruling, it put an end to the extension of these unless these companies became licensed as insurance companies and fall under the insurance regulations. We, at that time

in reviewing that interpretation, felt that there was enough service and safeguards being provided in existing statutes and legislation across the country that provided for the existence of service contracts warranties or extended warranties and not require that they be subject to the more rigorous requirements of being formed and subject to insurance policies and insurance companies. We then looked at those concerns, removed the word "property" so there is no misinterpretation or the intention, and reintroduced the bill with that change. We sent the bill to the Governor informing him that a new bill had been introduced with that change there and solicited his comments on whether or not this was going to be sufficient. The Governor did not formally respond to us and we received no feedback, negative or otherwise, form his office with this change in the bill. So, we are proceeding with the introduction of Bill 176 with that change that was of concern to the Governor. We hope that would meet the requirements of his concerns and proceed to allowing, once again, the offering of extended warranty service contracts that had existed in the past and provide opportunities for businesses to provide this service to the consumers of Guam and to the businesses of Guam. Thank you very much for the opportunity to present that introduction on the history of Bill No. 176.

Chairman San Nicolas: Thank you very much. On Bill 176-32, we only have a single individual signed up. Mr. Johnson, you did not indicate whether or not you would be offering testimony.

Mr. Richard Johnson: Our client, The Warranty Group, is the one who requested the advice from the Department of Revenue and Taxation and was told that they would have to register as an insurer, which was not the case anywhere else. That being the case, my client asked me to approach a senator who might be interested. We approached Senator Pangelinan and worked with him in getting the first bill done and we have worked with him on getting the second bill done. My client submitted their own testimony by email. I hope you have received it. I'll let their testimony speak for itself. I just wanted to make sure I was here and was heard if anybody had any questions or concerns about the bill, I could try to deal with them.

Chairman San Nicolas: Thank you, Mister Johnson. There being no other individuals who signed up for testimony, Mister Speaker, did you have any questions?

Senator Pangelinan: No. I think the record on the initial public hearing is quite extensive. We solicited the automobile dealers and such, and they all presented positive testimony supporting it. At that time, we all did not feel there was a problem with the word "property," I think the Governor's concern is legitimate and, by addressing it, we can move forward on providing opportunities for our community to receive this service as well as entrepreneurs and businesses who may want to provide this additional services to businesses that may not want to do it in house but contract it out. I think all the way around that this will provide opportunities for the people in our community as well as a service that can be provided in our community.

Chariman San Nicolas: Thank you Mister Johnson.

Mr. Johnson: Thank you, Senator Pangelinan, for your work on the bill.

Chairman San Nicolas: There being no other individuals testifying with regards to Bill 176-32, it will be considered as being heard for the record.

III. FINDINGS AND RECOMMENDATIONS

The Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations hereby reports out Bill No. 176-32 (COR) with the recommendation TO REPORT OUT ONLY.

I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2013 (FIRST) Regular Session

Bill No. 176-32 Car)

Introduced by:

V. C. Pangelinan

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AN ACT TO *ADD* A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Statement and Intent. *I Liheslaturan Guåhan* finds that under current Guam law, the definition of insurance as interpreted by the Insurance Commissioner classifies service contracts, also known as extended warranties, as an insurance product. However, service contracts are being sold on Guam and are *not* being regulated by the Department of Revenue and Taxation (DRT) regardless of the fact that the DRT has opined that they are insurance products under Guam's definition of insurance.

9 Thirty-six (36) states have enacted legislation, which expressly provides that 10 service contracts *do not* constitute insurance, or that they are *not* subject to the 11 state's insurance laws. Three (3) state departments of insurance have informally 12 opined that service contracts are *not* insurance contracts. Eleven (11) states have 13 either enacted a framework making it clear that a service contract is *not* subject to 14 regulation as an insurance product in that state, or have informally opined as such.

1 Liheslaturan Guåhan finds that service contracts can be a beneficial
 consumer product and should be made readily available without undue and
 burdensome regulation.

| 1 | Section 2. Serv | ice Contracts. A new Article 2 is hereby added to |
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| 2 | Chapter 12, Division 2 of | of Title 22, Guam Code Annotated, to read: |
| 3 | | "ARTICLE 2 |
| 4 | | SERVICE CONTRACTS |
| 5 | § 12201. | Service Contracts Excepted. |
| 6 | § 12202. | Definitions. |
| 7 | § 12203. | License Required. |
| 8 | § 12204. | Financial Responsibility. |
| 9 | § 12205. | Powers and Duties. |
| 10 | § 12206. | Recordkeeping. |
| 11 | § 12207. | Filing of Annual Report. |
| 12 | § 12208. | Receipt and Disclosures. |
| 13 | § 12209. | Returns and Refunds. |
|]4 | § 12210. | Prohibited Acts. |
| 15 | § 12211. | Rules. |
| 16 | § 12212. | Enforcement. |
| 17 | § 12213. | Effective Date. |
| 18 | § 12214. | Severability. |
| 19 | § 12201. | Service Contracts Excepted. The marketing, sale, |
| 20 | offering for sale, is | ssuance, making, proposing to make and administration of |
| 21 | a service contract a | shall not be construed to be the business of insurance, and |
| 22 | shall be exempt fro | om regulation as insurance under this Division. Express or |
| 23 | implied warranties | shall be exempt from the requirements under this Article. |
| 24 | § 12202. | Definitions. |
| 25 | (a) Admin | nistrator means a person appointed or designated by a |
| 26 | provider who adm | inisters service contracts and service contract plans on |

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behalf of the provider and subject to the requirements of this Chapter.

(b) *Commissioner* means the Insurance and Banking Commissioner.

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(c) *Consumer* means an individual who buys any tangible personal goods that is primarily for personal, family, or household use.

- (d) Non-original manufacturer's parts means replacement parts not made for or by the original manufacturer of the goods, commonly referred to as "after-market parts."
- 8 (e) *Person* means an individual, limited liability partnership, 9 partnership, limited liability company, corporation, incorporated or 10 unincorporated association, joint stock company, reciprocal, syndicate, or 11 any similar entity or combination of entities acting in concert.
- 12 *Reimbursement insurance policy* means a policy of insurance (f)13 issued to a service contract provider by an authorized insurer. Pursuant to 14 this insurance policy, the insurer agrees, for the benefit of the service 15 contract holders, to discharge all of the obligations and liabilities of the service contract provider under the terms of the issued service contracts or in 16 17 the event of non-performance by the insured service contract provider. A 18 reimbursement insurance policy insurer shall not terminate the policy until it 19 has issued a notice of termination required by the Commissioner under the 20insurance laws, rules, or regulations of the government of Guam. The termination of a reimbursement insurance policy shall not reduce the 21 22 insurer's responsibility for service contracts issued by service contract providers prior to the date or termination. A service contract provider shall 23 24 be considered the agent of the reimbursement insurance policy insurer for 25 purposes of determining duties owed by the insurer to service contract 26 holders in accordance with the service contract, and this Article. Insurers are 27 deemed to have received the premiums for the insurance upon the payment

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of provider fees by consumers for service contracts issued by the insured service contract provider. "All obligations and liabilities" include:

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 (1) the failure or inability of the insured service contract provider to perform under the terms and conditions of the provider's issued service contracts; and

(2) in the event of cancellation, the service contract provider's failure or inability to return the unearned portion of the paid service contract fee to the service contract holder.

9 Service contract for the purposes of this Article means a (g)10 contract or agreement for a separately stated consideration for a specific 11 duration to perform the repair, replacement or maintenance of goods or 12 indemnification for repair, replacement or maintenance, for the operational or structural failure of any motor vehicle or other goods due to a defect in 13 14 materials, workmanship, accidental damage from handling, or normal wear and tear, with or without additional provisions for incidental payment of 15 indemnity under limited circumstances, including, but not limited to, towing, 16 17 rental and emergency road service, and road hazard protection. Motor 18 vehicle manufacturer and original equipment manufacturer (OEM)-backed 19 contracts *shall* be exempt from the requirements in this Article. Service 20 contracts may provide for repair, replacement, or maintenance of goods for 21 damage resulting from power surges or interruption. Service contracts also 22 include a contract or agreement sold for a separately stated consideration for 23 a specific duration that provides for any of the following:

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(1) the repair or replacement or indemnification for the repair or replacement of a motor vehicle for the operational or structural failure of one or more parts or systems of the motor vehicle

brought about by the failure of an additive product to perform as represented;

(2) the repair or replacement of tires and/or wheels on a motor vehicle damaged as a result of coming into contact with road hazards, including, but *not* limited to, potholes, rocks, wood debris, metal parts, glass, plastic, curbs, or composite scraps;

7 (3) the removal of dents, dings, or creases on a motor vehicle
8 that can be repaired using the process of paint-less dent removal
9 without affecting the existing paint finish and without replacing
10 vehicle body panels, sanding, bonding or painting;

(4) the repair of small motor vehicle windshield chips or
cracks, but which expressly excludes the replacement of the entire
windshield; or

14 (5) the repair of damage to the interior components of a
15 motor vehicle caused by wear and tear, but which expressly excludes
16 the replacement of any part or component of a motor vehicle's
17 interior.

(h) Service Contract Provider means a person who is contractually
obligated to the service contract holder under the terms of the service
contract.

21 (i) Service Contract Holder or contract holder means a person
 22 who is the purchaser or holder of a service contract.

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(j) Service Contract Seller means the person who sells the service contract to the consumer.

(k) *Warranty* means a warranty made without consideration, solely
by the manufacturer, importer, or seller of goods or services, that is *not*negotiated or separated from the sale of the product and is incidental to the

sale of the product, that provides repair or replacement for defective parts, mechanical or electrical breakdown, labor, or other remedial measures.

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§ 12203. License Required.

4 It shall be unlawful for any person to act as, or offer to act as, or hold himself or herself out to be a service contract provider, nor may a service 5 contract be sold to a consumer, unless the service contract provider has a 6 valid license as a service contract provider issued by the Commissioner. A 7 service contract provider shall make an application to the Commissioner 8 upon a form prescribed by the Commissioner, and shall pay to the 9 Commissioner a fee as provided under this Article. A service contract 10 11 provider *shall* update the application information and documents annually and furnish such updates to the Commissioner. The application *shall* include 12 or be accompanied by the following information and documents: 13

(a) all basic organizational documents of the service contract
provider, including any articles of incorporation, articles of association,
partnership agreement, trade name certificate, trust agreement, shareholder
agreement, bylaws, and other applicable documents, and all amendments to
those documents;

19 (b) the identities of the service contract provider's executive 20 officers directly responsible for the service contract provider's service 21 contract business, and, if more than fifty percent (50%) of the service 22 contract provider's gross revenue is derived from the sale of service 23 contracts, the identities of the service contract provider's directors and 24 stockholders having beneficial ownership of ten percent (10%) or more of 25 any class of securities;

26 (c) audited annual financial statements *or* other financial reports 27 acceptable to the Commissioner for the two most recent years, which prove

that the applicant is solvent, and any information the Commissioner may require in order to review the current financial condition of the applicant;

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(d) an application fee of Two Hundred Fifty Dollars (\$250.00), which *shall* be deposited in the Better Public Service Fund; and

(e) any other pertinent information required by the Commissioner.

§ 12204. Financial Responsibility.

(a) Any service contract provider applying for a license *shall* be solvent and *shall* meet the minimum requirements under this Section. *If* the financial responsibility requirement under this Section is to be maintained by the service contract provider's parent company, the parent company *shall* guarantee the service contract provider's obligations under service contracts sold by the service contract provider licensed under this Article.

13 (b) The service contract provider *shall* provide one of the14 following:

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(1) provide both:

16(A) maintain a funded reserve account for all17obligations under service contracts issued and in force on18Guam. The reserves *shall not* be less than forty percent (40%)19of the gross consideration received from the sale of the service20contract, less claims paid, for all in force contracts. The reserve21account *shall* be subject to examination by the Commissioner;22and

(B) place in trust with the Commissioner, for all
service contracts issued and in force on Guam, a financial
security deposit having a value that is the larger of Forty
Thousand Dollars (\$40,000 or five percent (5%) of the gross
consideration received, less claims paid for the sale of the

| 1 | service contracts. The financial security deposit shall consist of |
|----|--|
| 2 | one of the following: |
| 3 | (i) a surety bond issued by an authorized |
| 4 | surety; |
| 5 | (ii) securities of the type eligible for deposit by |
| 6 | authorized insurers on Guam; |
| 7 | (iii) cash or time certificate of deposit issued by |
| 8 | a bank that is licensed in Guam and is insured by the |
| 9 | Federal Deposit Insurance Corporation (FDIC) or by the |
| 10 | National Credit Union Administration (NCUA); |
| 11 | (iv) a letter of credit issued by a qualified |
| 12 | financial institution; or |
| 13 | (v) another form of security authorized by the |
| 14 | Commissioner by rule, subject to the approval of I |
| 15 | Liheslaturan Guåhan. |
| 16 | Service contracts for those service contract providers that |
| 17 | provide the security in Subsections (A) and (B) of § |
| 18 | 12204(b)(1) shall contain a statement in substantially the same |
| 19 | format: |
| 20 | "The service contract provider's obligations stated in |
| 21 | this service contract are backed by the full faith and credit of |
| 22 | the service contract provider." |
| 23 | (2) insure the performance for all service contracts issued by |
| 24 | the service contract provider by a reimbursement insurance policy |
| 25 | issued by an insurer holding a certificate of authority from the |
| 26 | Commissioner, and who is in good standing with the Commissioner. |
| 27 | Service contracts insured by a reimbursement insurance policy shall: |

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| 1 | (A) conspicuously state the name and either the |
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| 2 | address or contact information for the insurance company; and |
| 3 | (B) contain a statement in substantially the followir |
| 4 | format: |
| 5 | "The service contract provider's obligations stated |
| 6 | this service contract are covered by a reimbursement insurance |
| 7 | policy. If your service contract provider fails to pay or provid |
| 8 | service on your claim, or a cancellation refund, or any othe |
| 9 | covered obligation under this service contract within sixty (60 |
| 10 | days after that claim or request has been made by you to th |
| 11 | service contract provider, you may then directly present you |
| 12 | claim or request for service or payment to your service contrac |
| 13 | provider's insurance company." |
| 14 | § 12205. Powers and Duties. The Commissioner <i>shall</i> : |
| 15 | (a) receive applications for certification or license of servic |
| 16 | contract providers; |
| 17 | (b) establish the procedure for processing applications made unde |
| 18 | this Article; |
| 19 | (c) retain all applications and other records submitted to him o |
| 20 | her; |
| 21 | (d) maintain a registry of the names and addresses of person |
| 22 | licensed under this Article; |
| 23 | (e) establish and collect fees as required by this Article; |
| 24 | (f) approve/disapprove applications for license; |
| 25 | (g) establish, suspend, revoke, or reprimand service contrac |
| 26 | licenses; and |
| 27 | (h) perform the other duties necessary to implement this Article. |

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§ 12206. Recordkeeping.

(a) The service contract provider or service contract provider's administrator *shall* keep accurate accounts, books, and records of all transactions regulated under this Article.

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(b) Accounts, books, and records maintained as required by this Section *shall* include the following:

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(1) copies of each type of service contract sold;

8 (2) the name and address of each service contract holder, to 9 the extent that the name and address have been furnished by the 10 service contract holder;

11 (3) a list of the locations where the service contract
12 provider's service contracts are marketed, sold, or offered for sale;
13 and

14 (4) recorded claims filed which, at a minimum, *shall* contain
15 the date and description of each claim under the service contract
16 provider's service contracts.

17 (c) The service contract provider for each service contract *shall* 18 retain records required under this Section for *at least* one year after coverage 19 under the contract has expired. A service contract provider discontinuing 20 business on Guam *shall* maintain records required under this Section until it 21 provides the Commissioner with satisfactory proof that the service contract 22 provider has discharged all contractual obligations to contract holders on 23 Guam.

(d) The records required under this Section may be, but are *not*required to be, maintained on a computer disk, computer drive or server or
other electronic recordkeeping technology. *If* records are maintained in a

form other than hard copy, the records shall be in a form allowing duplication as a legible hard copy at the request of the Commissioner.

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Upon request of the Commissioner, the service contract (e) provider shall make available to the Commissioner all accounts, books, and records concerning service contracts sold by the service contract provider reasonably necessary to enable the Commissioner to determine compliance or noncompliance with this Article.

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§ 12207. Filing of Annual Report.

Every registered service contract provider must file an annual 9 (a)10 report for the preceding calendar year with the Commissioner on or before July 1st of each year, or within any extension of the time the Commissioner 11 for good cause may grant. The report must be in the form and contain those 12 matters as the Commissioner prescribes, and *shall* be verified by at least two 13 14 officers of the service contract provider, or for service contract providers with a single officer, the sole officer of service contract providers with a 15 single officer. 16

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At the time of filing the report, the service contract provider (b) must pay a filing fee of Twenty Five Dollars (\$25.00), which shall be 18 19 deposited in the Better Public Service Fund.

As part of any investigation by the Commissioner, the 20(c)Commissioner may require a service contract provider to file monthly 21 financial reports whenever, in the Commissioner's discretion, there is a need 22 23 to more closely monitor the financial activities of the service contract provider. If the Commissioner requires monthly financial reports, the service 24 contract provider *shall* file monthly financial statements, which *shall* be filed 25 with the Commissioner no later than the twenty-fifth (25th) day of the month 26 27 following the month for which the financial report is being filed. These

monthly financial reports are the internal financial statements of the service contract provider. The monthly financial reports that are filed with the Commissioner constitute information that might be damaging to the service contract provider if made available to its competitors, and therefore *shall* be kept confidential by the Commissioner. This information may not be made public or be subject to subpoena, other than by the Commissioner, and then *only* for the purpose of enforcement actions taken by the Commissioner.

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§ 12208. Receipt and Disclosures.

9 (a) Service contract providers *shall* provide purchasers of a service
10 contract with:

a receipt or other written evidence of the purchase of the
 service contract that *shall* be provided to the service contract holder;

13 (2) a copy of the service contract that *shall* be provided
14 within a reasonable period of time from the date of purchase; and

(3) except for offers or sales of service contracts by
telephone, mail, or electronic means, a written copy of the basic terms
and conditions of the service contract to be made available to the
purchaser where the purchaser is physically present at the point of
sale.

(b) Service contracts *shall* be written in clear, understandable
language, and *shall* be printed or typed in a typeface and format that is easy
to read.

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(c) All service contracts *shall*:

(1) state the name and address of the service contract
provider and the administrator of the service contract, if different from
the service contract provider;

identify the service contract seller and the service 1 (2)2 contract holder, to the extent that the service contract holder has 3 furnished the service contract seller, administrator, or service contract provider with that information: 4 the terms of the sale, including the purchase price; 5 (3)(4)the procedure the service contract holder must follow to 6 7 obtain service: 8 any deductible amount that applies; (5)9 the specific merchandise and services to be provided, and (6)any limitations, exceptions, or exclusions; 10 11 where the service contract covers a motor vehicle, (7)whether the use of non-original manufacturer's parts is allowed; 12 any restrictions governing the transferability of the 13 (8)service contract that apply; 4 15 the terms, restrictions, or conditions governing the return (9) or cancellation of the service contract by either the service contract 16 provider or service contract holder prior to the service contract's 17 18 termination or expiration date; 19 (10) the obligations and duties of the service contract holder. 20such as the duty to protect against any further damage, or to follow the owner's manual instructions; and 21 (11) a provision for, or exclusion of consequential damages or 22 pre-existing conditions that applies. 23 24 The information under Subsections (1) and (2) shall not be required to be preprinted on the service contract and may be added to the service 25 contract at the time of sale. The purchase price under Subsection (3) shall 26

not be required to be preprinted on the service contract and *may* be negotiated with the service contract holder at the time of sale.

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§ 12209. Returns and Refunds.

(a) Service contracts *shall* state that the service contract holder may return the contract within:

(1) thirty (30) days of the date that the service contract was mailed to the service contract holder;

8 (2) twenty (20) days of the date the service contract was 9 delivered to the service contract holder, if the service contract was 10 delivered at the time of sale; or

(3) a longer time period as specified in the service contract.

Upon return of the service contract to the service contract 12 (b)provider within the applicable time period, and if *no* claim has been made 13 under the service contract prior to its return to the service contract provider, 14 15 the service contract *shall* be void and the service contract provider *shall* 16 refund to, or credit the account of, the service contract holder with the full purchase price of the service contract. A ten percent (10%) penalty per 17 month *shall* be added to a refund that is *not* paid or credited within sixty (60). 18 19 days after the return of the service contract to the service contract provider.

(c) The right to void a service contract under Subsection (b) *shall not* be transferred and *shall* apply *only* to the original service contract
 purchaser upon the terms and conditions provided in the contract and
 consistent with this Article.

(d) Upon cancellation of a service contract by the service contract
provider, the service contract provider, *at least* five (5) days prior to
cancellation, *shall* mail to the service contract holder at the service contract
holder's last known address, a written prior notice of cancellation that states

the effective date of the cancellation; provided, that prior notice under this Subsection *shall not* be required if cancellation is for:

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 (1) nonpayment of the service contract provider's fee for the service provided under the service contract;

(2) a material misrepresentation by the service contract holder to the service contract provider; or

7 (3) a substantial breach of duties of the service contract
8 holder under the service contract, relating to a covered product or its
9 use.

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§ 12210. Prohibited Acts.

(a) No service contract provider shall use in its name, the word
"insurance," "casualty," "surety," "mutual," "guarantee," or any other word
descriptive of the insurance, casualty, or surety business, or a name
deceptively similar to the name or description of any insurance or surety
corporation, or to the name of any other service contract provider. This
Section *shall not* apply to a service contract provider using any language
prohibited by this Section in its name prior to July I, 2013.

(b) A service contract provider or its representative *shall not* in its
service contracts or literature make, permit, or cause to be made, any false or
misleading statement, or deliberately omit any material statement that would
be considered misleading if omitted.

(c) No person shall condition a loan or the sale of any goods onthe purchase of a service contract.

§ 12211. Rules. The Commissioner *may* adopt rules to implement
 and administer this Article pursuant to the Administration Adjudication Act.

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§ 12212. Enforcement.

(a) The Commissioner *shall* take any action necessary or appropriate to enforce this Article, and the rules adopted and orders issued hereunder. The Commissioner *shall* conduct investigations and examinations of service contract providers and administrators or other persons, upon receipt of a consumer complaint. *If* a service contract provider has violated this Article, or rules or orders under this Article, the Commissioner *shall* issue an order:

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8 (1) requiring a person to cease and desist from violating this
9 Article or rules or orders under this Article;

(2) prohibiting a person from selling or offering for sale service contracts in violation of this Article until full remedy is afforded to comply with this Article.

13 (3) Imposing a civil penalty, at an amount *not* to exceed
14 fifteen percent (15%) of the recourse afforded in §12204 of this
15 Article for the purpose of affording remedy to comply with the
16 provisions of this Article, on a person or any combination of the
17 foregoing, as applicable.

18 § 12213. Effective Date. This Act *shall* take effect upon its
19 enactment and apply prospectively.

§ 12214. Severability. *If* any provision of this Act or its
application to any person or circumstance is held invalid, the invalidity *shall not* affect other provisions or applications of this Act which can be given
effect without the invalid provision or application and to this end the
provisions of this Act is severable."



I Mina'Trentai Dos na Liheslaturan Guåhan

Committee on Aviation, Ground Transportation, Regulatory Concerns, and Future Generations SENATOR MICHAEL F.Q. SAN NICOLAS

October 24, 2013

Bill No. 176-32 (COR), introduced by V.C. Pangelinan: AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM.

| NAME | AGENCY/ | CONTACT NUMBER | ORAL | WRITTEN | IN | <i>NOT</i> IN |
|----------------|----------------|----------------|-----------|-----------|-------|---------------|
| (Please print) | ORGANIZATION | | TESTIMONY | TESTIMONY | FAVOR | FAVOR |
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October 22, 2013

Honorable Michael F.Q. San Nicolas Chairman, Committee on Aviation, Ground Transportation, Regulatory Concerns, and Future Generations Thirty-Second Guam Legislature 155 Hesler Place Hagatna, Guam 96910 senatorsannicolas@gmail.com

Re: Bill No 176-32 (COR) Service Contracts

Dear Chairman San Nicolas:

Automotive Warranty Services, Inc. ("AWS") appreciates of the ability to submit testimony on Bill 176-32 authorizing Guam dealerships and consumer retailers to offer service contracts to their consumers. AWS supports enactment of the Bill into law.

Service contracts are an efficient way for consumers to protect what can be major purchases such as an automobile, major appliances or small electronics. Consumers spend a lot of time researching these purchases. The service contract delivers the additional peace of mind that if a repair, replacement, technical support or related emergency services arise from such a purchase, there is a quick and effective means for continued use and enjoyment of product.

As additional support for your legislation, we respectfully submit for your consideration and review, a White Paper which outlines the supports removing service contract from insurance treatment.

We understand prior legislation (Senate Bill 64-23) was vetoed by the Governor in June of this year. In direct response to the objection generating that veto, all reference to residential or real property has been deleted from the definition of service contract in the current legislation. The definition of service contract is no longer so expansive. The administration recognized the importance of this legislation and noted a desire to work to create a version with adequate consumer protections. We believe the current Bill achieves the common goal of protecting consumers while eliminating unnecessary regulation.

With the removal of the objectionable terms, we believe this Bill should be successful.

AWS appreciates Senator Pangelinan's efforts in introducing and promoting this legislation and your Committee's efforts in promptly hearing it. We would be happy to answer any questions or provide additional information as may be required.

Very truly yours.

Ton Many

Elizabeth Kastigar Senior Counsel

175 W. JACKSON BLVD.





I Mina'trentai Dos na Liheslaturan Guåhan • The 32nd Guam Legislature 155 Hesler Place, Hagåtña, Guam 96910 • www.guamlegislature.com E-mail: roryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio **CHAIRPERSON** MAIORITY LEADER

Senator Thomas C. Ada VICE CHAIRPERSON ASSISTANT MAJORITY LEADER

Senator Vicente (Ben) C. Pangelinan Member

Speaker Judith T.P. Won Pat, Ed.D. Member

Senator Dennis G. Rodriguez, Jr. Member

> Vice-Speaker Benjamin J.F. Cruz Member

Legislative Secretary Tina Rose Muña Barnes Member

Senator Frank Blas Aguon, Jr. Member

Senator Michael F.Q. San Nicolas Member

> Senator V. Anthony Ada Member MINORITY LEADER

Senator Aline Yamashita Member

Certification of

Waiver of

Fiscal Note Requirement

This is to certify that the Committee on Rules submitted to the Bureau of Budget and Management Research (BBMR) a request for a fiscal note, or applicable waiver, on BILL NO. 176-32 (COR) - "AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM." - on November 4, 2013. COR hereby certifies that BBMR confirmed receipt of this request on August 28, 2013 at 11:45 A.M.

COR further certifies that a response to this request was not received. Therefore, pursuant to 2 GCA §9105, the requirement for a fiscal note, or waiver thereof, on Bill 176-32 (COR) to be included in the committee report on said bill, is hereby waived.

Certified by:

RMRM J. Kespilin

Senator Rory J. Respicio Chairperson, Committee on Rules

11/4/13 Date

COMMITTEE ON RULES

I Mina'trentai Dos na Liheslaturan Guåhan • The 32nd Guam Legislature 155 Hesler Place, Hagåtña, Guan 96910 • *www.guamlegislature.com* E-mail: *roryforguam@gmail.com* • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio Chairperson Majority Leader

August 28, 2013

VIA E-MAIL

john.rios@bbmr.guam.gov

Senator Thomas C. Ada Vice Chairperson Assistant Majority Leader

Senator Vicente (Ben) C. Pangelinan Member

Speaker Judith T.P. Won Pat, Ed.D. Member

Senator Dennis G. Rodriguez, Jr. Member

> Vice-Speaker Benjamin J.F. Cruz Member

Legislative Secretary Tina Rose Muña Barnes Member

Senator Frank Blas Aguon, Jr. Member

Senator Michael F.Q. San Nicolas Member

> Senator V. Anthony Ada Member MINORITY LEADER

Senator Aline Yamashita Member John A. Rios Director Bureau of Budget & Management Research P.O. Box 2950 Hagåtña, Guam 96910

RE: Request for Fiscal Notes- Bill Nos. 172-32(COR), 173-32(LS),174-32(LS), 175-32(COR), and 176-32(COR)

Hafa Adai Mr. Rios:

Transmitted herewith is a listing of *I Mina'trentai Dos na Liheslaturan Guåhan's* most recently introduced bills. Pursuant to 2 GCA §9103, I respectfully request the preparation of fiscal notes for the referenced bills.

Si Yu'os ma'åse' for your attention to this matter.

Very Truly Yours,

1 Cony J. Respicio

Senator Rory J. Respicio Chairperson, Committee on Rules

Attachments (1)

Cc: Clerk of the Legislature

COMMITTEE ON RULES



I Mina'trentai Dos na Liheslaturan Guåhan • The 32nd Guam Legislature 155 Hesler Place, Hagåtña, Guam 96910 • *www.guamlegislature.com* E-mail: *roryforguam@gmail.com* • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio Chairperson Majority Leader

August 28, 2013

Senator Thomas C. Ada Vice Chairferson Assistant Majority Leader

Senator Vicente (Ben) C. Pangelinan Member

Speaker Judith T.P. Won Pat, Ed.D. Member

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Legislative Secretary Tina Rose Muña Barnes Member

Senator Frank Blas Aguon, Jr. Member

Senator Michael F.Q. San Nicolas Member

> Senator V. Anthony Ada Member MINORITY LEADER

Senator Aline Yamashita Member

MEMORANDUM

| То: | Rennae Meno Clerk of the Legislature |
|------------|--|
| | Attorney Therese M. Terlaje Legislative Legal Counsel |
| From: | Senator Rory J. Respicio Majority Leader & Rules Chair |
| Subject: | Referral of Bill No. 176-32(COR) |
| | airperson of the Committee on Rules, I am forwarding my referral of 76-32(COR) . |
| committee | sure that the subject bill is referred, in my name, to the respective , as shown on the attachment. I also request that the same be to all members of <i>I Mina'trentai Dos na Liheslaturan Guåhan</i> . |
| Should yo | u have any questions, please feel free to contact our office at 472-7679. |
| Si Yu'os M | a'åse! |
| Attachmer | nt |
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1 Mina'Trentai Dos Na Liheslaturan Guahan

Bill Log Sheet

| BILL | (DON)COD | | DATE | DATE | СМТЕ | PUBLIC | | |
|--------|------------------|---|------------|----------|--------------------|--------|--------------|--------------|
| NO. | SPONSOR | TITLE | INTRODUCED | REFERRED | REFERRED | DATE | REPORT FILED | FISCAL NOTES |
| 176-32 | Vicente (ben) C. | AN ACT TO ADD A NEW ARTICLE 2 TO | 08/28/13 | 08/28/13 | Committee on | | | Fiscal Note |
| (COR) | Pangelinan | CHAPTER 12, DIVISION 2, TITLE 22 OF THE | 9:31 a.m. | | Aviation, Ground | | | Requested |
| | | GUAM CODE ANNOTATED, RELATIVE TO THE | | | Transportation, | | | 08/28/13 |
| | | LICENSING OF SERVICE CONTRACTS SOLD ON | | | Regulatory | | | |
| | | GUAM. | | | concerns, and | | | |
| | | | | | Future Generations | | | |
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Senairy Michael San Nicolas - senarge surgeral and con-

First Public Notice - October 24, 2013 Public Hearing

Thu, Oct 17, 2013 at 3:58 PM Senator Michael San Nicolas <senatorsannicolas@gmail.com> To: Senator Michael San Nicolas <senatorsannicolas@gmail.com> Bcc: aperez@gpagwa.com, Duane George <dmgeorge@guampdn.com>, Ed Davis <edavis@k57.com>, Jon Anderson <editor@mvguam.com>, Gerry Partido <gerry@mvguam.com>, gmmsinc@guam.net, Jason Salas <jason@kuam.com>, John Davis <john@kuam.com>, Kelly Cho <kcn.kelly@gmail.com>, Korean News <koreannews@guam.net>, KPRG <kprg@guam.net>, PDN Lifestyle <life@guampdn.com>, mabuhaynews@yahoo.com, Mindy Aguon <mindy@kuam.com>, Masako Watanabe <mwatanabe@guampdn.com>, K57 <news@k57.com>, Patti Arroyo <parroyo@k57.com>, radioprod@kuam.com, Ray Gibson <rgibson@k57.com>, Sabrina Salas Matanane <sabrina@kuam.com>, Steve Limtiaco <slimtiaco@guampdn.com>, sports@mvguam.com, tcoffman@k57.com, dcrisost@guam.gannett.com, weavert@pstripes.osd.mil, Pacific Daily News <news@guampdn.com>, ityguiengco@spbguam.com, Kevin Kerrigan <kevin@spbguam.com>, hill.bruce@abc.net.au, Bruce Hill <pacificjoumalist@gmail.com>, parroyo@spbguam.com, editor@saipantribune.com, Clynt Ridgell <clynt@spbguam.com>, mcpherson.kathryn@abc.net.au, cimiculka@guampdn.com, arcordoba@guampdn.com, communications@guam.gov, Troy Torres <troy.torres@guam.gov>, phnotice@guamlegislature.org, "jalerta1 ." <alerta.jermaine@gmail.com>, Matthew Baza <baza.matthew@gmail.com>, Delisa Kloppenburg <delisakloppenburg@gmail.com>, Louella Losinio <louella@mvguam.com>, david@mvguam.com, John Paul Manuel <jpmanuel@gmail.com>, josh@spbguam.com, Speaker Judi Won Pat <speaker@judiwonpat.com>, Vice Speaker Benjamin Cruz <senadotbjcruz@aol.com>. Senator Tina Muña Barnes <senator@tinamunabarnes.com>, Senator Rory Respicio <roryforguam@gmail.com>, "Dennis Rodriguez, Jr." <senatordrodriguez@gmail.com>, Senator Ben Pangelinan <senbenp@guam.net>, Senator Tom Ada <office@senatorada.org>, Senator Aline Yamashita <aline4families@gmail.com>, Senator Tony Ada <tony@tonyada.com>, Senator Chris Duenas <duenasenator@gmail.com>, Brant McCreadie <brantforguam@gmail.com>, Senator Brant McCreadie <senatorbrantmccreadie@gmail.com>, "Senator Frank" Aguon, Jr." <aguon4guam@gmail.com>, Senator Mike Limtiaco <mike@mikelimtiaco.com>, Senator Tommy Morrison <tommy@senatormorrison.com>, mayormcdonald@hotmail.com, agatmayorsoffice@hotmail.com, asanmainamayorsoffice@yahoo.com, bmomayor@teleguam.net, bmovmayor@teleguam.net, Jessy Gogue <ocp.mayor@gmail.com>, MELISSA SAVARES <melissa.savares@gmail.com>, peter_daigo@hotmail.com, hagatnamayor@hotmail.com, Doris Lujan <mayordorisfloreslujan@gmail.com>, nblas_mangilaomayor@yahoo.com, vicemayor allan.ungacta@yahoo.com, mayorernestc@yahoo.com, mtm mayors office@yahoo.com, pitimayor@yahoo.com, Robert Hofmann <guammayor@gmail.com>, rudyiriarte@gmail.com, talofofomayor@gmail.com, "Mayor Louise C. Rivera" <mayorlcrivera.tatuha@gmail.com>, "Vice Mayor Ken C. Santos" <vicemayorksantos.tatuha@gmail.com>, Umatac Mayor <umatacmo@gmail.com>, kones.r@gmail.com, arleen81@gmail.com, kenjoeada@yahoo.com, anghet@hotmail.com, Ken Quintanilla <keng@kuam.com>, raymond.gibson@guam.gov, Dale Alvarez <daleealvarez@gmail.com>, Responsible Guam <responsiblequam@gmail.com>, christopherchenay@gmail.com, floterlaje@gmail.com, Regine Biscoe Lee <regineb.lee@gmail.com>, chuck.ada@guamairport.net, peterroy@guamairport.net, lorilee.crisostomo@bsp.guam.gov, doagridir@yahoo.com, carl.dominguez@dpw.guam.gov, eduardo.ordonez@clb.guam.gov, cgarcia@investguam.com, eric.palacios@epa.guam.gov, felixberto.dungca@grta.guam.gov, kpangelinan@visitguam.org, ndenight@visitguam.org, jbrown@portguam.com, monte.mafnas@dlm.guam.gov, david.camacho@galc.guam.gov, Michael Duenas <mjduenas@ghura.org>, fcamacho@ghura.org, martin.benavente@ghc.guam.gov, alfredo.antolin@dol.guam.gov, joseph.cameron@hrra.guam.gov, cgogue@pbsguam.org, adonis.mendiola@dya.guam.gov, jose.sanagustin@doc.guam.gov, pedro.leonguerrero@cga.guam.gov, joey.sannicolas@gfd.guam.gov, fred.bordallo@gpd.guam.gov, chief@gpd.guam.gov, jim.mcdonald@ghs.guam.gov, benito.servino@disid.guam.gov, james.gillan@dphss.guam.gov, leo.casil@dphss.guam.gov, joseph.verga@gmha.org, john.rios@bbmr.guam.gov, benita.manglona@doa.guam.gov, anthony.blaz@doa.guam.gov, John Camacho <jpcamacho@revtax.gov.gu>, Marie Benito <mmbenito@revtax.gov.gu>, benny.m.paulino@us.army.mil, john.unpingco@gvao.guam.gov, jonfernandez@gdoe.net, mary.okada@guamcc.edu, raunderwood@uguam.uog.edu, jflores@gpagwa.com, AG Law law@guamag.org>, rey.vega@mail.dmhsa.guam.gov, henry.taitano@guam.gov, Julian Janssen

<julian.c.janssen@gmail.com>, Gerry Partido <gerrypartido@gmail.com>, eddiecalvo@yahoo.com, Ray Tenorio <ray.tenorio@guam.gov>, mstaijeron <mstaijeron@investguam.com>, tsantos <tsantos@investguam.com>, manny.cruz@dol.guam.gov, frank <frank@mvguam.com>, dkaoki@guampdn.com, jpsablan@guampdn.com, jean <jean@guamlegislature.org>

Hafa adai all,

The following is an updated public notice for the hearing scheduled to be conducted on Thursday, October 24, 2013, 2:00 p.m. In addition to Bills 210-32 (COR) and Bill 211-32 (COR), please be advised that Bill No. 176-32 (COR) will also be heard. A copy of Bill 176-32 (COR) is attached. If you have any questions or need additional information, please contact the Office of Senator Michael F.Q. San Nicolas.

FIRST PUBLIC NOTICE

FOR IMMEDIATE RELEASE

October 17, 2013

In accordance with the Open Government Law, relative to notice for public meetings, please be advised that the Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations will be conducting a public hearing on **Thursday, October 24, 2013, 2:00 p.m.** at *I Liheslaturan Guåhan's* Public Hearing Room for the following items:

Bill No. 176-32 (COR), introduced by V.C. Pangelinan: AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM.

Bill No. 210-32 (COR), introduced by M.F.Q. San Nicolas, V.C. Pangelinan, T.C. Ada, B.J.F. Cruz, and B.T. McCreadie: AN ACT TO ADD A NEW (yy) TO §1102, CHAPTER 1, AND AMEND §§ 12104, 12106, AND 12107, OF CHAPTER 12, EACH OF TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO INFORMING THE LIENHOLDER AND INSURER WHEN A VEHICLE HAS BEEN TOWED AND PROVIDING FOR THE LIABILITY OF A TOWING COMPANY FOR DAMAGE SUSTAINED BY A VEHICLE WHILE IN ITS CUSTODY.

Bill No. 211-32 (COR), introduced by M.F.Q. San Nicolas: AN ACT TO ADOPT THE BANKING AND INSURANCE BOARD PROPOSED REGULATIONS UNDER THE GUAM SECURE AND FAIR ENFORCEMENT FOR MORTGAGE LICENSING ACT OF 2010.

If written testimonies are to be presented at the hearings, copies should be delivered prior to the hearing date. Testimonies should be addressed to Senator Michael F.Q. San Nicolas and will be accepted via hand delivery to our office; our mailbox at the Main Legislature Building at 155 Hesler Place, Hagatna, Guam 96910; or via email to senatorsannicolas@gmail.com. In compliance with the Americans with Disabilities Act, individuals requiring special accommodations or services should contact the Office of Senator Michael F.Q. San Nicolas at 472-6453.

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Regards,

Jermaine Alerta

3 attachments

Bill No. 210-32 (COR).pdf 126K

- Bill No. 211-32 (COR).pdf 737K
- Bill No. 176-32 (COR).pdf 195K



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Second Public Notice - October 24, 2013 Public Hearing

Senator Michael San Nicolas <senatorsannicolas@gmail.com> Tue, Oct 22, 2013 at 9:08 AM To: Senator Michael San Nicolas <senatorsannicolas@gmail.com> Bcc: aperez@gpagwa.com, Duane George <dmgeorge@guampdn.com>, Ed Davis <edavis@k57.com>, Jon Anderson <editor@mvguam.com>, Gerry Partido <gerry@mvguam.com>, gmmsinc@guam.net, Jason Salas <jason@kuam.com>, John Davis <john@kuam.com>, Kelly Cho <kcn.kelly@gmail.com>, Korean News <koreannews@guam.net>, KPRG <kprg@guam.net>, PDN Lifestyle <life@guampdn.com>, mabuhaynews@yahoo.com, Mindy Aguon <mindy@kuam.com>, Masako Watanabe <mwatanabe@guampdn.com>. K57 <news@k57.com>, Patti Arroyo <parroyo@k57.com>, radioprod@kuam.com, Ray Gibson <raibson@k57.com>, Sabrina Salas Matanane <sabrina@kuam.com>, Steve Limtiaco <slimtiaco@guampdn.com>, sports@mvquam.com, tcoffman@k57.com, dcrisost@quam.gannett.com, weavert@pstripes.osd.mil, Pacific Daily News <news@guampdn.com>, jtyguiengco@spbguam.com, Kevin Kerrigan <kevin@spbguam.com>, hill.bruce@abc.net.au, Bruce Hill <pacificjoumalist@gmail.com>, parroyo@spbguam.com, editor@saipantribune.com, Clynt Ridgell <clynt@spbguam.com>, mcpherson.kathryn@abc.net.au, cimiculka@guampdn.com, arcordoba@guampdn.com, communications@guam.gov, Troy Torres <troy.torres@guam.gov>, phnotice@guamlegislature.org, "jalerta1." <alerta.jermaine@gmail.com>, Matthew Baza <baza.matthew@gmail.com>, Delisa Kloppenburg <delisakloppenburg@gmail.com>, Louella Losinio louella@mvguam.com>, david@mvguam.com, John Paul Manuel <jpmanuel@gmail.com>, josh@spbguam.com, Speaker Judi Won Pat <speaker@judiwonpat.com>, Vice Speaker Benjamin Cruz <senadotbjcruz@aol.com>, Senator Tina Muña Bames <senator@tinamunabames.com>, Senator Rory Respicio <roryforguam@gmail.com>, "Dennis Rodriguez, Jr." <senatordrodriguez@gmail.com>, Senator Ben Pangelinan <senbenp@guam.net>, Senator Tom Ada <office@senatorada.org>, Senator Aline Yamashita <aline4families@gmail.com>, Senator Tony Ada <tony@tonyada.com>, Senator Chris Duenas <duenasenator@gmail.com>, Brant McCreadie <brantforguam@gmail.com>, Senator Brant McCreadie <senatorbrantmccreadie@gmail.com>, "Senator Frank Aguon, Jr." <aguon4guam@gmail.com>, Senator Mike Limtiaco <mike@mikelimtiaco.com>, Senator Tommy Morrison <tommy@senatormorrison.com>, mayormcdonald@hotmail.com, agatmayorsoffice@hotmail.com. asanmainamayorsoffice@yahoo.com, bmomayor@teleguam.net, bmovmayor@teleguam.net, Jessy Gogue <ocp.mayor@gmail.com>, MELISSA SAVARES <melissa.savares@gmail.com>, peter daigo@hotmail.com. hagatnamayor@hotmail.com, Doris Lujan <mayordorisfloreslujan@gmail.com>, nblas mangilaomayor@yahoo.com, vicemayor_allan.ungacta@yahoo.com, mayorernestc@yahoo.com, mtm_mayors_office@yahoo.com, pitimayor@yahoo.com, Robert Hofmann <guammayor@gmail.com>, rudyiriarte@gmail.com, talofofomayor@gmail.com, "Mayor Louise C. Rivera" <mayorlcrivera.tatuha@gmail.com>, "Vice Mayor Ken C. Santos" <vicemayorksantos.tatuha@gmail.com>, Umatac Mayor <umatacmo@gmail.com>, kones.r@gmail.com, arleen81@gmail.com, kenjoeada@yahoo.com, anghet@hotmail.com, Ken Quintanilla <keng@kuam.com>. raymond.gibson@guam.gov, Dale Alvarez <daleealvarez@gmail.com>, Responsible Guam <responsibleguam@gmail.com>, floterlaje@gmail.com, Regine Biscoe Lee <regineb.lee@gmail.com>, chuck.ada@guamairport.net, peterroy@guamairport.net, lorilee.crisostomo@bsp.guam.gov, doagridir@yahoo.com, carl.dominguez@dpw.guam.gov, eduardo.ordonez@clb.guam.gov, cgarcia@investguam.com, eric.palacios@epa.guam.gov, felixberto.dungca@grta.guam.gov, kpangelinan@visitguam.org, ndenight@visitguam.org, jbrown@portguam.com, monte.mafnas@dlm.guam.gov, david.camacho@galc.guam.gov, Michael Duenas <mjduenas@ghura.org>, fcamacho@ghura.org, martin.benavente@ghc.guam.gov, alfredo.antolin@dol.guam.gov, joseph.cameron@hrra.guam.gov, cgogue@pbsguam.org, adonis.mendiola@dya.guam.gov, jose.sanagustin@doc.guam.gov, pedro.leonguerrero@cga.guam.gov, joey.sannicolas@gfd.guam.gov, fred.bordallo@gpd.guam.gov, chief@gpd.guam.gov, jim.mcdonald@ghs.guam.gov, benito.servino@disid.guam.gov, james.gillan@dphss.guam.gov, leo.casil@dphss.guam.gov, joseph.verga@gmha.org, john.rios@bbmr.guam.gov, benita.manglona@doa.guam.gov, anthony.blaz@doa.guam.gov, John Camacho <jpcamacho@revtax.gov.gu>, Marie Benito <mmbenito@revtax.gov.gu>, benny.m.paulino@us.army.mil, john.unpingco@gvao.guam.gov, jonfernandez@gdoe.net, mary.okada@guamcc.edu, raunderwood@uguam.uog.edu, jflores@gpagwa.com, AG Law <law@guamag.org>, rey.vega@mail.dmhsa.guam.gov, henry.taitano@guam.gov, Julian Janssen <julian.c.janssen@gmail.com>, Gerry Partido <gerrypartido@gmail.com>, eddiecatvo@yahoo.com,

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SECOND PUBLIC NOTICE

FOR IMMEDIATE RELEASE

October 22, 2013

In accordance with the Open Government Law, relative to notice for public meetings, please be advised that the Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations will be conducting a public hearing on **Thursday, October 24, 2013, 2:00 p.m.** at *I Liheslaturan Guåhan's* Public Hearing Room for the following items:

Bill No. 176-32 (COR), introduced by V.C. Pangelinan: AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM.

BiH No. 210-32 (COR), introduced by M.F.Q. San Nicolas, V.C. Pangelinan, T.C. Ada, B.J.F. Cruz, and B.T. McCreadie: AN ACT TO ADD A NEW (yy) TO §1102, CHAPTER 1, AND AMEND §§ 12104, 12106, AND 12107, OF CHAPTER 12, EACH OF TITLE 16, GUAM CODE ANNOTATED, RELATIVE TO INFORMING THE LIENHOLDER AND INSURER WHEN A VEHICLE HAS BEEN TOWED AND PROVIDING FOR THE LIABILITY OF A TOWING COMPANY FOR DAMAGE SUSTAINED BY A VEHICLE WHILE IN ITS CUSTODY.

Bill No. 211-32 (COR), introduced by M.F.Q. San Nicolas: AN ACT TO ADOPT THE BANKING AND INSURANCE BOARD PROPOSED REGULATIONS UNDER THE GUAM SECURE AND FAIR ENFORCEMENT FOR MORTGAGE LICENSING ACT OF 2010.

If written testimonies are to be presented at the hearing, copies should be delivered prior to the hearing date. Testimonies should be addressed to Senator Michael F.Q. San Nicolas and will be accepted via hand delivery to our office; our mailbox at the Main Legislature Building at 155 Hesler Place, Hagatna, Guam 96910; or via email to senatorsannicolas(*uggmail.com* . In compliance with the Americans with Disabilities Act, individuals requiring special accommodations or services should contact the Office of Senator Michael F.Q. San Nicolas at 472-6453.

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3 attachments

- Bill No. 176-32 (COR).pdf 195K
- Bill No. 210-32 (COR).pdf 126K
- Bill No. 211-32 (COR).pdf 737K



Senator Michael F.Q. San Nicolas

Chairman - Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations I Mina'trentai Dos Na Liheslaturan Guālian | 32nd Guam Legislature



PUBLIC HEARING

October 24, 2013 2:00 p.m. Public Hearing Room I Liheslaturan Guåhan

AGENDA

I. Call to Order

II. Opening Remarks/Announcements

III. Items for Public Consideration

BiH **No. 176-32 (COR), introduced by V.C. Pangelinan:** AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM.

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- IV. Closing Remarks
- V. Adjournment



COMMITTEE ON RULES I Mina'trentai Dos na Liheslaturan Guåhan • The 32nd Guam Legislature

155 Hesler Place, Hagåtña, Guam 96910 • www.guamlegislature.com E-mail: roryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio Chairperson Majority Leader

August 28, 2013

Senator Thomas C. Ada Vice Chairperson Assistant Majority Leader

Senator Vicente (Ben) C. Pangelinan Member

Speaker Judith T.P. Won Pat, Ed.D. Member

Senator Dennis G. Rodriguez, Jr. Member

> Vice-Speaker Benjamin J.F. Cruz Member

Legislative Secretary Tina Rose Muña Barnes Member

Senator Frank Blas Aguon, Jr. Member

Senator Michael F.Q. San Nicolas Member

> Senator V. Anthony Ada Member **M**INORITY LEADER

Senator Aline Yamashita Member MEMORANDUM
To: Rennae Meno

Rennae Meno Clerk of the Legislature

> **Attorney Therese M. Terlaje** *Legislative Legal Counsel*

From:Senator Rory J. RespicioMajority Leader & Rules Chair

Subject: Referral of Bill No. 176-32(COR)

As the Chairperson of the Committee on Rules, I am forwarding my referral of **Bill No. 176-32(COR)**.

Please ensure that the subject bill is referred, in my name, to the respective committee, as shown on the attachment. I also request that the same be forwarded to all members of *I Mina'trentai Dos na Liheslaturan Guåhan*.

Should you have any questions, please feel free to contact our office at 472-7679.

Si Yu'os Ma'åse!

Attachment



COMMITTEE ON RULES

August 28, 2013

VIA E-MAIL

john.rios@bbmr.guam.gov

I Mina'trentai Dos na Liheslaturan Guåhan • The 32nd Guam Legislature 155 Hesler Place, Hagåtña, Guam 96910 • *www.guamlegislature.com* E-mail: *roryforguam@gmail.com* • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio Chairperson Majority Leader

Senator Thomas C. Ada Vice Chairperson Assistant Majority Leader

Senator Vicente (Ben) C. Pangelinan Member

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> Vice-Speaker Benjamin J.F. Cruz Member

Legislative Secretary Tina Rose Muña Barnes Member

Senator Frank Blas Aguon, Jr. Member

Senator Michael F.Q. San Nicolas Member

> Senator V. Anthony Ada Member MINORITY LEADER

Senator Aline Yamashita Member John A. Rios Director Bureau of Budget & Management Research P.O. Box 2950 Hagåtña, Guam 96910

<u>RE:</u> Request for Fiscal Notes- Bill Nos. 172-32(COR), 173-32(LS),174-32(LS), <u>175-32(COR)</u>, and <u>176-32(COR)</u>

Hafa Adai Mr. Rios:

Transmitted herewith is a listing of *I Mina'trentai Dos na Liheslaturan Guåhan's* most recently introduced bills. Pursuant to 2 GCA §9103, I respectfully request the preparation of fiscal notes for the referenced bills.

Si Yu'os ma'åse' for your attention to this matter.

Very Truly Yours,

Rong J. Respicio

Senator Rory J. Respicio Chairperson, Committee on Rules

Attachments (1)

Cc: Clerk of the Legislature

| Bill Nos. | Sponsor | Title |
|-----------------|---|---|
| 172-32 (COR) | Brant T. McCreadie, Aline A. Yamashita, Ph.D., T. C. Ada, Tommy Morrison, V. Anthony Ada,Dennis G. Rodriguez,Jr., T. R. Muña Barnes, R.J. Respicio, Chris M. Dueñas | AN ACT TO CREATE A NEW ARTICLE 6 & 7 TO CHAPTER 90 TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO THE CONSTRUCTION AND RENOVATION OF THE DEPARTMENT OF CORRECTIONS ADULT CORRECTIONAL FACILITY TO ENSURE THE SAFETY OF THE PEOPLE OF GUAM; WHICH SHALL COLLECTIVELY BE CITED AS "THE DEPARTMENT OF CORRECTIONS CONSTRUCTION INITIATIVE ACTOF 2013". |
| 173-32 (LS) | T. R. Muña Barnes, | AN ACT TO AMEND SECTION 2 1(G) OF PUBLIC LAW 32-053 RELATIVE TO FLOOD MITIGATION PROJECTS OF THE DEPARTMENT OF PUBLIC WORKS. |
| 174-32 (LS) | Vicente (ben) C. Pangelinan, R.J. Respicio, Michael F. Q. SanNicolas,Judith T. Won Pat, Ed.D., T. R. Muña Barnes, B. J.F. Cruz, T. C. Ada, Frank B. Aguon,Jr. | AN ACT MAKING APPROPRIATIONS FOR MEDICAL AND DENTAL INSURANCE PREMIUMS FOR EMPLOYEES OF THE EXECUTIVE AND LEGISLATIVE BRANCHES AND FOR RETIREES OF THE GOVERNMENT OF GUAM FOR FISCAL YEAR ENDING SEPTEMBER 30, 2014. |
| 175-32 (COR) | Michael F.Q. San Nicolas, Frank B. Aguon,Jr., B.J.F. Cruz, Tommy Morrison | AN ACT TO ALLOW NON-COMMISSIONED OFFICERS TO HAVE THEIR SERVICE RECOGNIZED FOR MANAGEMENT POSITIONS OF THE GOVERNMENT OF GUAM, BY ADDING A NEW §4129 TO ARTICLE 1, CHAPTER 4, TITLE 4, GUAM CODE ANNOTATED. |
| 176-32 (COR) | Vicente (ben) C. Pangelinan | AN ACT TO ADD A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM. |

I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2013 (FIRST) Regular Session

Bill No. 176.32 CLOR)

Introduced by:

V. C. Pangelinan

7003 AUG 28

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AN ACT TO *ADD* A NEW ARTICLE 2 TO CHAPTER 12, DIVISION 2, TITLE 22 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE LICENSING OF SERVICE CONTRACTS SOLD ON GUAM.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Statement and Intent. *I Liheslaturan Guåhan* finds that under current Guam law, the definition of insurance as interpreted by the Insurance Commissioner classifies service contracts, also known as extended warranties, as an insurance product. However, service contracts are being sold on Guam and are *not* being regulated by the Department of Revenue and Taxation (DRT) regardless of the fact that the DRT has opined that they are insurance products under Guam's definition of insurance.

9 Thirty-six (36) states have enacted legislation, which expressly provides that 10 service contracts *do not* constitute insurance, or that they are *not* subject to the 11 state's insurance laws. Three (3) state departments of insurance have informally 12 opined that service contracts are *not* insurance contracts. Eleven (11) states have 13 either enacted a framework making it clear that a service contract is *not* subject to 14 regulation as an insurance product in that state, or have informally opined as such.

I Liheslaturan Guåhan finds that service contracts can be a beneficial
 consumer product and should be made readily available without undue and
 burdensome regulation.

| 1 | Section 2. Servi | ice Contracts. A new Article 2 is hereby added to |
|----|---------------------------|---|
| 2 | Chapter 12, Division 2 of | f Title 22, Guam Code Annotated, to read: |
| 3 | | "ARTICLE 2 |
| 4 | | SERVICE CONTRACTS |
| 5 | § 12201. | Service Contracts Excepted. |
| 6 | § 12202. | Definitions. |
| 7 | § 12203. | License Required. |
| 8 | § 12204. | Financial Responsibility. |
| 9 | § 12205. | Powers and Duties. |
| 10 | § 12206. | Recordkeeping. |
| 11 | § 12207. | Filing of Annual Report. |
| 12 | § 12208. | Receipt and Disclosures. |
| 13 | § 12209. | Returns and Refunds. |
| 14 | § 12210. | Prohibited Acts. |
| 15 | § 12211. | Rules. |
| 16 | § 12212. | Enforcement. |
| 17 | § 12213. | Effective Date. |
| 18 | § 12214. | Severability. |
| 19 | § 12201. | Service Contracts Excepted. The marketing, sale, |
| 20 | offering for sale, is | ssuance, making, proposing to make and administration of |
| 21 | a service contract. | shall not be construed to be the business of insurance, and |
| 22 | shall be exempt fro | om regulation as insurance under this Division. Express or |
| 23 | implied warranties | s shall be exempt from the requirements under this Article. |
| 24 | § 12202. | Definitions. |
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(a) *Administrator* means a person appointed or designated by a
provider who administers service contracts and service contract plans on
behalf of the provider and subject to the requirements of this Chapter.

1 (b) *Commissioner* means the Insurance and Banking 2 Commissioner.

goods that is primarily for personal, family, or household use.

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(d) *Non-original manufacturer's parts* means replacement parts not made for or by the original manufacturer of the goods, commonly referred to as "after-market parts."

Consumer means an individual who buys any tangible personal

8 (e) *Person* means an individual, limited liability partnership, 9 partnership, limited liability company, corporation, incorporated or 10 unincorporated association, joint stock company, reciprocal, syndicate, or 11 any similar entity or combination of entities acting in concert.

12 Reimbursement insurance policy means a policy of insurance (f)issued to a service contract provider by an authorized insurer. Pursuant to 13 this insurance policy, the insurer agrees, for the benefit of the service 14 15 contract holders, to discharge all of the obligations and liabilities of the service contract provider under the terms of the issued service contracts or in 16 17 the event of non-performance by the insured service contract provider. A 18 reimbursement insurance policy insurer *shall not* terminate the policy until it 19 has issued a notice of termination required by the Commissioner under the 20 insurance laws, rules, or regulations of the government of Guam. The 21 termination of a reimbursement insurance policy shall not reduce the 22 insurer's responsibility for service contracts issued by service contract 23 providers prior to the date or termination. A service contract provider *shall* 24 be considered the agent of the reimbursement insurance policy insurer for purposes of determining duties owed by the insurer to service contract 25 26 holders in accordance with the service contract, and this Article. Insurers are 27 deemed to have received the premiums for the insurance upon the payment of provider fees by consumers for service contracts issued by the insured service contract provider. "All obligations and liabilities" include:

(1)

issued service contracts: and

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(2) in the event of cancellation, the service contract provider's failure or inability to return the unearned portion of the paid service contract fee to the service contract holder.

provider to perform under the terms and conditions of the provider's

the failure or inability of the insured service contract

Service contract for the purposes of this Article means a 9 (g) 10 contract or agreement for a separately stated consideration for a specific 11 duration to perform the repair, replacement or maintenance of goods or indemnification for repair, replacement or maintenance, for the operational 12 13 or structural failure of any motor vehicle or other goods due to a defect in 14 materials, workmanship, accidental damage from handling, or normal wear and tear, with or without additional provisions for incidental payment of 15 16 indemnity under limited circumstances, including, but not limited to, towing, 17 rental and emergency road service, and road hazard protection. Motor 18 vehicle manufacturer and original equipment manufacturer (OEM)-backed 19 contracts *shall* be exempt from the requirements in this Article. Service 20 contracts may provide for repair, replacement, or maintenance of goods for 21 damage resulting from power surges or interruption. Service contracts also 22 include a contract or agreement sold for a separately stated consideration for 23 a specific duration that provides for any of the following:

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(1) the repair or replacement or indemnification for the repair or replacement of a motor vehicle for the operational or structural failure of one or more parts or systems of the motor vehicle

brought about by the failure of an additive product to perform as represented;

(2) the repair or replacement of tires and/or wheels on a motor vehicle damaged as a result of coming into contact with road hazards, including, but *not* limited to, potholes, rocks, wood debris, metal parts, glass, plastic, curbs, or composite scraps;

7 (3) the removal of dents, dings, or creases on a motor vehicle
8 that can be repaired using the process of paint-less dent removal
9 without affecting the existing paint finish and without replacing
10 vehicle body panels, sanding, bonding or painting;

(4) the repair of small motor vehicle windshield chips or
cracks, but which expressly excludes the replacement of the entire
windshield; or

14 (5) the repair of damage to the interior components of a
15 motor vehicle caused by wear and tear, but which expressly excludes
16 the replacement of any part or component of a motor vehicle's
17 interior.

(h) Service Contract Provider means a person who is contractually
obligated to the service contract holder under the terms of the service
contract.

21 (i) Service Contract Holder or contract holder means a person
22 who is the purchaser or holder of a service contract.

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(j) *Service Contract Seller* means the person who sells the service contract to the consumer.

25 (k) *Warranty* means a warranty made without consideration, solely 26 by the manufacturer, importer, or seller of goods or services, that is *not* 27 negotiated or separated from the sale of the product and is incidental to the sale of the product, that provides repair or replacement for defective parts, mechanical or electrical breakdown, labor, or other remedial measures.

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§ 12203. License Required.

It shall be unlawful for any person to act as, or offer to act as, or hold 4 himself or herself out to be a service contract provider, nor may a service 5 contract be sold to a consumer, unless the service contract provider has a 6 7 valid license as a service contract provider issued by the Commissioner. A 8 service contract provider *shall* make an application to the Commissioner upon a form prescribed by the Commissioner, and shall pay to the 9 10Commissioner a fee as provided under this Article. A service contract provider *shall* update the application information and documents annually 11 12 and furnish such updates to the Commissioner. The application *shall* include 13 or be accompanied by the following information and documents:

(a) all basic organizational documents of the service contract
provider, including any articles of incorporation, articles of association,
partnership agreement, trade name certificate, trust agreement, shareholder
agreement, bylaws, and other applicable documents, and all amendments to
those documents;

19 (b) the identities of the service contract provider's executive 20 officers directly responsible for the service contract provider's service 21 contract business, and, if more than fifty percent (50%) of the service 22 contract provider's gross revenue is derived from the sale of service 23 contracts, the identities of the service contract provider's directors and 24 stockholders having beneficial ownership of ten percent (10%) or more of 25 any class of securities;

26 (c) audited annual financial statements *or* other financial reports
 27 acceptable to the Commissioner for the two most recent years, which prove

that the applicant is solvent, and any information the Commissioner may require in order to review the current financial condition of the applicant;

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an application fee of Two Hundred Fifty Dollars (\$250.00), (d)which shall be deposited in the Better Public Service Fund; and

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(e) any other pertinent information required by the Commissioner.

Financial Responsibility. § 12204.

Any service contract provider applying for a license shall be 7 (a) 8 solvent and *shall* meet the minimum requirements under this Section. If the 9 financial responsibility requirement under this Section is to be maintained by 10 the service contract provider's parent company, the parent company shall guarantee the service contract provider's obligations under service contracts 11 12 sold by the service contract provider licensed under this Article.

- 13 The service contract provider shall provide one of the (b)following: 14
- 15

provide both: (1)

16 (A) maintain a funded reserve account for all obligations under service contracts issued and in force on 17 18 Guam. The reserves *shall not* be less than forty percent (40%) of the gross consideration received from the sale of the service 19 contract, less claims paid, for all in force contracts. The reserve 20 21 account *shall* be subject to examination by the Commissioner; 22 and

23 **(B)** place in trust with the Commissioner, for all service contracts issued and in force on Guam, a financial 24 security deposit having a value that is the larger of Forty 25 Thousand Dollars (\$40,000 or five percent (5%) of the gross 26 27 consideration received, less claims paid for the sale of the

| 1 | service contracts. The financial security deposit shall consist of |
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| 2 | one of the following: |
| 3 | (i) a surety bond issued by an authorized |
| 4 | surety; |
| 5 | (ii) securities of the type eligible for deposit by |
| 6 | authorized insurers on Guam; |
| 7 | (iii) cash or time certificate of deposit issued by |
| 8 | a bank that is licensed in Guam and is insured by the |
| 9 | Federal Deposit Insurance Corporation (FDIC) or by the |
| 10 | National Credit Union Administration (NCUA); |
| 11 | (iv) a letter of credit issued by a qualified |
| 12 | financial institution; or |
| 13 | (v) another form of security authorized by the |
| 14 | Commissioner by rule, subject to the approval of I |
| 15 | Liheslaturan Guåhan. |
| 16 | Service contracts for those service contract providers that |
| 17 | provide the security in Subsections (A) and (B) of § |
| 18 | 12204(b)(1) shall contain a statement in substantially the same |
| 19 | format: |
| 20 | "The service contract provider's obligations stated in |
| 21 | this service contract are backed by the full faith and credit of |
| 22 | the service contract provider." |
| 23 | (2) insure the performance for all service contracts issued by |
| 24 | the service contract provider by a reimbursement insurance policy |
| 25 | issued by an insurer holding a certificate of authority from the |
| 26 | Commissioner, and who is in good standing with the Commissioner. |
| 27 | Service contracts insured by a reimbursement insurance policy shall: |

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| 1 | | (A) conspicuously state the name and either the |
|----|---------------|---|
| 2 | | address or contact information for the insurance company; and |
| 3 | | (B) contain a statement in substantially the following |
| 4 | | format: |
| 5 | | "The service contract provider's obligations stated in |
| 6 | | this service contract are covered by a reimbursement insurance |
| 7 | | policy. If your service contract provider fails to pay or provide |
| 8 | | service on your claim, or a cancellation refund, or any other |
| 9 | | covered obligation under this service contract within sixty (60) |
| 10 | | days after that claim or request has been made by you to this |
| 11 | | service contract provider, you may then directly present your |
| 12 | | claim or request for service or payment to your service contract |
| 13 | | provider's insurance company." |
| 14 | § 122 | 205. Powers and Duties. The Commissioner <i>shall</i> : |
| 15 | (a) | receive applications for certification or license of service |
| 16 | contract pro | oviders; |
| 17 | (b) | establish the procedure for processing applications made under |
| 18 | this Article; | |
| 19 | (c) | retain all applications and other records submitted to him or |
| 20 | her; | |
| 21 | (d) | maintain a registry of the names and addresses of persons |
| 22 | licensed un | der this Article; |
| 23 | (e) | establish and collect fees as required by this Article; |
| 24 | (f) | approve/disapprove applications for license; |
| 25 | (g) | establish, suspend, revoke, or reprimand service contract |
| 26 | licenses; an | d |
| 27 | (h) | perform the other duties necessary to implement this Article. |

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§ 12206. Recordkeeping.

2 (a) The service contract provider or service contract provider's
3 administrator *shall* keep accurate accounts, books, and records of all
4 transactions regulated under this Article.

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(b) Accounts, books, and records maintained as required by this Section *shall* include the following:

(1) copies of each type of service contract sold;

8 (2) the name and address of each service contract holder, to 9 the extent that the name and address have been furnished by the 10 service contract holder;

(3) a list of the locations where the service contract
provider's service contracts are marketed, sold, or offered for sale;
and

14 (4) recorded claims filed which, at a minimum, *shall* contain
15 the date and description of each claim under the service contract
16 provider's service contracts.

17 (c) The service contract provider for each service contract *shall* 18 retain records required under this Section for *at least* one year after coverage 19 under the contract has expired. A service contract provider discontinuing 20 business on Guam *shall* maintain records required under this Section until it 21 provides the Commissioner with satisfactory proof that the service contract 22 provider has discharged all contractual obligations to contract holders on 23 Guam.

(d) The records required under this Section may be, but are *not*required to be, maintained on a computer disk, computer drive or server or
other electronic recordkeeping technology. *If* records are maintained in a

form other than hard copy, the records shall be in a form allowing duplication as a legible hard copy at the request of the Commissioner.

3 Upon request of the Commissioner, the service contract (e)4 provider *shall* make available to the Commissioner all accounts, books, and 5 records concerning service contracts sold by the service contract provider 6 reasonably necessary to enable the Commissioner to determine compliance 7 or noncompliance with this Article.

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§ 12207. Filing of Annual Report.

9 Every registered service contract provider must file an annual (a) report for the preceding calendar year with the Commissioner on or before 10 July 1st of each year, or within any extension of the time the Commissioner 11 for good cause may grant. The report must be in the form and contain those 12 13 matters as the Commissioner prescribes, and *shall* be verified by at least two 14 officers of the service contract provider, or for service contract providers 15 with a single officer, the sole officer of service contract providers with a 16 single officer.

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At the time of filing the report, the service contract provider (b)must pay a filing fee of Twenty Five Dollars (\$25.00), which shall be deposited in the Better Public Service Fund.

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As part of any investigation by the Commissioner, the (c)Commissioner may require a service contract provider to file monthly 21 22 financial reports whenever, in the Commissioner's discretion, there is a need to more closely monitor the financial activities of the service contract 23 provider. If the Commissioner requires monthly financial reports, the service 24 25 contract provider *shall* file monthly financial statements, which *shall* be filed with the Commissioner no later than the twenty-fifth (25th) day of the month 2627 following the month for which the financial report is being filed. These 1 monthly financial reports are the internal financial statements of the service 2 contract provider. The monthly financial reports that are filed with the 3 Commissioner constitute information that might be damaging to the service 4 contract provider if made available to its competitors, and therefore *shall* be 5 kept confidential by the Commissioner. This information may not be made 6 public or be subject to subpoena, other than by the Commissioner, and then 7 *only* for the purpose of enforcement actions taken by the Commissioner.

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§ 12208. Receipt and Disclosures.

9 (a) Service contract providers *shall* provide purchasers of a service
10 contract with:

11 (1) a receipt or other written evidence of the purchase of the
12 service contract that *shall* be provided to the service contract holder;

13 (2) a copy of the service contract that *shall* be provided
14 within a reasonable period of time from the date of purchase; and

(3) except for offers or sales of service contracts by
telephone, mail, or electronic means, a written copy of the basic terms
and conditions of the service contract to be made available to the
purchaser where the purchaser is physically present at the point of
sale.

(b) Service contracts *shall* be written in clear, understandable
language, and *shall* be printed or typed in a typeface and format that is easy
to read.

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(c) All service contracts *shall*:

(1) state the name and address of the service contract
provider and the administrator of the service contract, if different from
the service contract provider;

1 (2)identify the service contract seller and the service contract holder, to the extent that the service contract holder has 2 furnished the service contract seller, administrator, or service contract 3 provider with that information; 4 the terms of the sale, including the purchase price; 5 (3)6 (4)the procedure the service contract holder must follow to 7 obtain service: 8 any deductible amount that applies; (5)9 the specific merchandise and services to be provided, and (6)10 any limitations, exceptions, or exclusions; where the service contract covers a motor vehicle. 11 (7)12 whether the use of non-original manufacturer's parts is allowed; 13 (8) any restrictions governing the transferability of the 14 service contract that apply; 15 the terms, restrictions, or conditions governing the return (9) or cancellation of the service contract by either the service contract 16 17 provider or service contract holder prior to the service contract's termination or expiration date; 18 (10) the obligations and duties of the service contract holder, 19 such as the duty to protect against any further damage, or to follow the 20 owner's manual instructions: and 21 (11) a provision for, or exclusion of consequential damages or 22 23 pre-existing conditions that applies. 24 The information under Subsections (1) and (2) shall not be required to be preprinted on the service contract and may be added to the service 25 contract at the time of sale. The purchase price under Subsection (3) shall 26

- 1 not be required to be preprinted on the service contract and may be negotiated with the service contract holder at the time of sale. 2 **Returns and Refunds.** 3 **§ 12209.** Service contracts *shall* state that the service contract holder may 4 (a) return the contract within: 5 6 thirty (30) days of the date that the service contract was (1)7 mailed to the service contract holder: 8 (2)twenty (20) days of the date the service contract was delivered to the service contract holder, if the service contract was 9 10 delivered at the time of sale; or 11 a longer time period as specified in the service contract. (3)Upon return of the service contract to the service contract 12 (b) 13 provider within the applicable time period, and if *no* claim has been made under the service contract prior to its return to the service contract provider, 14 the service contract *shall* be void and the service contract provider *shall* 15 refund to, or credit the account of, the service contract holder with the full 16 17 purchase price of the service contract. A ten percent (10%) penalty per month *shall* be added to a refund that is *not* paid or credited within sixty (60) 18 19 days after the return of the service contract to the service contract provider. 20 (c) The right to void a service contract under Subsection (b) *shall* 21 not be transferred and shall apply only to the original service contract 22 purchaser upon the terms and conditions provided in the contract and
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(d) Upon cancellation of a service contract by the service contract provider, the service contract provider, *at least* five (5) days prior to cancellation, *shall* mail to the service contract holder at the service contract holder's last known address, a written prior notice of cancellation that states

consistent with this Article.

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the effective date of the cancellation; provided, that prior notice under this Subsection *shall not* be required if cancellation is for:

- 3 nonpayment of the service contract provider's fee for the (1)4 service provided under the service contract;
- 5 (2)a material misrepresentation by the service contract holder to the service contract provider; or 6

a substantial breach of duties of the service contract 7 (3)8 holder under the service contract, relating to a covered product or its 9 use.

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§ 12210. Prohibited Acts.

No service contract provider shall use in its name, the word 11 (a) "insurance," "casualty," "surety," "mutual," "guarantee," or any other word 12 descriptive of the insurance, casualty, or surety business, or a name 13 deceptively similar to the name or description of any insurance or surety 14 corporation, or to the name of any other service contract provider. This 15 Section *shall not* apply to a service contract provider using any language 16 prohibited by this Section in its name prior to July 1, 2013. 17

- A service contract provider or its representative *shall not* in its 18 (b)19 service contracts or literature make, permit, or cause to be made, any false or 20 misleading statement, or deliberately omit any material statement that would be considered misleading if omitted. 21
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No person shall condition a loan or the sale of any goods on (c)23 the purchase of a service contract.

and administer this Article pursuant to the Administration Adjudication Act.

Rules. The Commissioner *may* adopt rules to implement

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§ 12212. Enforcement.

§ 12211.

1 (a) The Commissioner *shall* take any action necessary or 2 appropriate to enforce this Article, and the rules adopted and orders issued 3 hereunder. The Commissioner *shall* conduct investigations and examinations 4 of service contract providers and administrators or other persons, upon 5 receipt of a consumer complaint. *If* a service contract provider has violated 6 this Article, or rules or orders under this Article, the Commissioner *shall* 7 issue an order:

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(1) requiring a person to cease and desist from violating this Article or rules or orders under this Article;

10 (2) prohibiting a person from selling or offering for sale
11 service contracts in violation of this Article until full remedy is
12 afforded to comply with this Article.

13 (3) Imposing a civil penalty, at an amount *not* to exceed
14 fifteen percent (15%) of the recourse afforded in §12204 of this
15 Article for the purpose of affording remedy to comply with the
16 provisions of this Article, on a person or any combination of the
17 foregoing, as applicable.

18 § 12213. Effective Date. This Act *shall* take effect upon its
19 enactment and apply prospectively.

§ 12214. Severability. *If* any provision of this Act or its
application to any person or circumstance is held invalid, the invalidity *shall not* affect other provisions or applications of this Act which can be given
effect without the invalid provision or application and to this end the
provisions of this Act is severable."